



# PLANNING AND COMMUNITY DEVELOPMENT COMMITTEE

Thursday, April 9, 2020  
SCRD Boardroom, 1975 Field Road, Sechelt, B.C.

## AGENDA

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**CALL TO ORDER**            9:30 a.m.

### AGENDA

1. Adoption of Agenda

### PRESENTATIONS AND DELEGATIONS

### REPORTS

2. General Manager, Planning and Community Development – Planning and Community Development Department 2020 Q1 Report  
**Planning and Community Development Services (Voting – All)**            Annex A  
pp 1 - 21
3. Planner 1 / Senior Planner – BC Timber Sales (BCTS) Operating Plan 2020 - 2024  
**Regional Planning Service (Voting – All)**            Annex B  
pp 22 - 41

### COMMUNICATIONS

4. Peter Robson, Pender Harbour and Area Residents Association & Dave Milligan, Pender Harbour and Area Chamber of Commerce, dated March 11, 2020.  
Regarding Proposed Name Change: Madeira Park to salalus  
**(Voting – All)**            Annex C  
pp 42 - 43
5. Peter Robson, Pender Harbour and Area Residents Association & Dave Milligan, Pender Harbour and Area Chamber of Commerce, dated March 11, 2020.  
Regarding Proposed Dual Language Signs for Portions of the Sunshine Coast  
**(Voting – All)**            Annex D  
pp 44 - 45
6. Carla Jack, Provincial Toponymist, BC Geographical Names Office, Heritage Branch, Ministry of Forests, Lands, Natural Resource Operations and Rural Development, dated March 26, 2020.  
Regarding Notice of Comment Period Extension for Proposed Name Changes within the shíshálh Nation swiya  
**(Voting – All)**            Annex E  
pp 46 - 49

### NEW BUSINESS

### IN CAMERA

### ADJOURNMENT

## SUNSHINE COAST REGIONAL DISTRICT STAFF REPORT

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**TO:** Planning and Community Development Committee – April 9, 2020

**AUTHOR:** Ian Hall, General Manager, Planning and Community Development

**SUBJECT:** PLANNING AND COMMUNITY DEVELOPMENT DEPARTMENT 2020 Q1 REPORT

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### RECOMMENDATION

**THAT the report titled Planning and Community Development Department 2020 Q1 Report be received.**

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### BACKGROUND

The purpose of this report is to provide an update on activity in the Planning and Community Development Department for the First Quarter (Q1) of 2020: January 1 to March 31, 2020.

The report provides information from the following divisions: Planning & Development, Building, Ports & Docks, Facility Services & Parks, Recreation & Community Partnerships, and Pender Harbour Aquatic & Fitness Centre.

### SUMMARY – DEPARTMENTAL IMPACT OF COVID-19 PANDEMIC

The global COVID-19 pandemic has resulted in changes to Planning and Community Development Department. As of March 17, or in the days following, measures taken include:

- Closure of recreation facilities, community halls and sports fields.
- Directing staff to work remotely, timed with closure of the Field Road Administration office to the public.

As of the end of Q1, the status of Planning and Community Development services was:

- Planning Division: Most services being delivered virtually. Staff are working on an approach to support virtual APC meetings. Based on recent Ministerial orders, Public Hearings are not able to be held electronically/virtually. SCRD continues to adapt and improve service offering.
- Building Division: Most services being delivered, through a combination of virtual, remote and onsite/social distancing approaches. Safe work procedures in place for field inspections.
- Facility Services & Building Maintenance: All essential service including safety, fire, regulatory and security inspections being completed. Some preventative maintenance and annual maintenance being completed; safe work procedures being developed to enable other work to be completed.
- Recreation: Extensive communication with patrons and user groups relating to closures, cancellations and refunds. Transition to online Recreation Guide being planned (lower resource, more nimble). Many staff working to address routine training, procedure updates, etc. Recreation facilities being considered by EOC as venue for public showers to serve vulnerable populations (in progress).

- Parks: Inspections and maintenance continues, following safe work procedures. Dakota Ridge Winter Recreation Area closed (early) for the season. Katherine Lake campground not planned for opening, following public health advice and similar decision by peer operators, including BC Parks.
- Ports: Inspections and maintenance continues, with spring maintenance round completed. Schedule for capital projects at Halkett Bay and Keats Landing may be impacted by heavy construction contractor staff shortages. Regular updates being provided to POMO/ports contacts.
- General Manager: Deployed to Emergency Operations Centre as Planning Section Chief. Role to be traded off with other local government personnel. **GM expresses thanks and kudos to all department staff who have worked and continue serve the community.** Staff have demonstrated resilience, adaptability and many have actively sought opportunities to step up and design new processes or ways to deliver service. The Planning and Community Development department is modelling the “We’re All In This Together” approach.

## PLANNING AND DEVELOPMENT DIVISION

### *Regional Planning [500]*

Key projects in Q1 included:

- Extensive collaboration and coordination with Ministry of Indigenous Relations and Reconciliation, shíshálh Nation and District of Sechelt planning for implementation of the Foundation Agreement.
- Child Care Action Plan Steering Committee review of draft plan and coordination of staff reports, presentations to Councils and Boards.
- Housing Needs Assessment Steering Committee work to coordinate oversight of data collection, engagement planning and draft development of community consultation tools and information reports.
- Shashishalhem Place Names – Referral of staff report to APC Area D took place in advance of Province extending the deadline for comment. Staff are working with Provincial Ministries to coordinate a presentation to the Board on the two concurrent projects (highway signage and place names) and to clarify SCRD role in these projects. SCRD has been informed that the deadline for feedback has been extended to August 2020.
- BC Timber Sales – Analysis and review of annual referral from BC Timber Sales is scheduled for April PCD. APC review of the staff report was scheduled for March APCs, which were cancelled due to COVID-19 and are in the process of being rescheduled.
- Planning staff participated in coordinating UN International Day of Women and Girls in Science program for Grade 9 and 10 girls at SCRD.
- Planning staff participated in Green Shores for Local Government Working Group, facilitated by Stewardship Centre for BC.
- Facilitated referrals for Regional Invasive Plant Management Strategy.

### ***Rural Planning [504]***

Key projects in Q1 included:

- Zoning Bylaw 310 Review – Work on the draft bylaw is ongoing, however, due to current department capacity amid remote working required due to the COVID19 crisis, staff have prioritized operational needs of the department. Staff will continue to keep the draft bylaw in progress.
- Short Term Rental Accommodations – Staff reported to the Committee on the recommended changes to the zoning amendment bylaws in Q2. A public hearing concerning these bylaws was held on June 18, 2019. In Q3, staff analyzed the results of the public hearing and overall process and presented a recommendation for consideration of third reading of the bylaws in November 2019. As per Board direction, staff prepared a report on the implications of implementing temporary permit for short term rental accommodation. In February 2020, the Board decided to remove provisions for short term rental accommodation and temporary use permit from the proposed bylaws and hold a second public hearing in April 2020.
- A continued high demand for Planning services, steady volume of applications and referrals, and several staff vacancies have impacted progress on several strategic projects. Management and staff have taken steps to streamline processes, including reconfiguring front counter services, improving internal referrals, improving application forms and templates for registration documents and correspondence with the goal to improve customer service and balance service levels with progress on key items.

The Manager is pleased to share that recruitment for the blended role of Planner 1/Senior Planner position has been fulfilled with the position awarded to Julie Clark (formerly Planner 1).

## OPERATIONS

### Development Applications Statistics

<b>Applications Received</b>	<b>Area A</b>	<b>Area B</b>	<b>Area D</b>	<b>Area E</b>	<b>Area F</b>	<b>Q1 2020</b>
<b>Development Permit</b>	8	1			2	<b>11</b>
<b>Development Variance Permit</b>		2	1	1	2	<b>6</b>
<b>Subdivision</b>		2	2	2		<b>6</b>
<b>Rezoning/OCP</b>	2	1				<b>3</b>
<b>Board of Variance</b>						
<b>Agricultural Land Reserve</b>						
<b>Frontage Waiver</b>						
<b>Strata Conversion</b>						
<b>Total</b>	<b>10</b>	<b>6</b>	<b>3</b>	<b>3</b>	<b>4</b>	<b>26</b>

There were 26 Development Applications received in Q1 2020 compared to 36 in Q1 2019.

- The 2019 total for Development Applications was 96.
- The 2018 total for Development Applications was 88.
- The 2017 total for Development Applications was 80.
- The 2016 total for Development Applications was 57.

### Development Applications Revenue

<b>Revenue Stats</b>	<b>Area A</b>	<b>Area B</b>	<b>Area D</b>	<b>Area E</b>	<b>Area F</b>	<b>Q1 2020</b>
<b>DP</b>	\$3,900	\$500			\$1,000	<b>\$5,400</b>
<b>DVP</b>		\$1,000	\$500	\$500	\$1,000	<b>\$3,000</b>
<b>Subdivision</b>		\$1,730	\$2,720	\$1,565		<b>\$6,015</b>
<b>Rezoning/OCP</b>	\$2,900	\$2,400				<b>\$5,300</b>
<b>BoV</b>						
<b>ALR</b>						
<b>Strata Conversion</b>						
<b>Total</b>	<b>\$6,800</b>	<b>\$5,630</b>	<b>\$3,220</b>	<b>\$2,065</b>	<b>\$2,000</b>	<b>\$19,715</b>

Development Applications revenue was \$19,715 in Q1 2020 compared to \$19,275 in Q1 2019.

- The 2019 total for Development Applications revenue was \$60,625.
- The 2018 total for Development Applications revenue was \$69,402.
- The 2017 total for Development Applications revenue was \$63,360.
- The 2016 total for Development Application revenue was \$54,505.

### Provincial and Local Government Referrals

<b>Referrals</b>	<b>DoS</b>	<b>ToG</b>	<b>SIGD</b>	<b>Isld Trst</b>	<b>SqN</b>	<b>Province</b>	<b>Other*</b>	<b>Q1 2020</b>
<b>Referrals</b>						8		<b>8</b>

There were 8 Referrals received in Q1 2020 compared to 6 in Q1 2019.

- The 2019 total for Referrals was 26.
- The 2018 total for Referrals was 24.
- The 2017 total for Referrals was 36.
- The 2016 total for Referrals was 34.

Building Permit Reviews Completed by Planning Staff

BP Review	Area A	Area B	Area D	Area E	Area F	Q1 2020
Building Permit Reviews by Planning & Development Div.	8	9	10	1	5	33

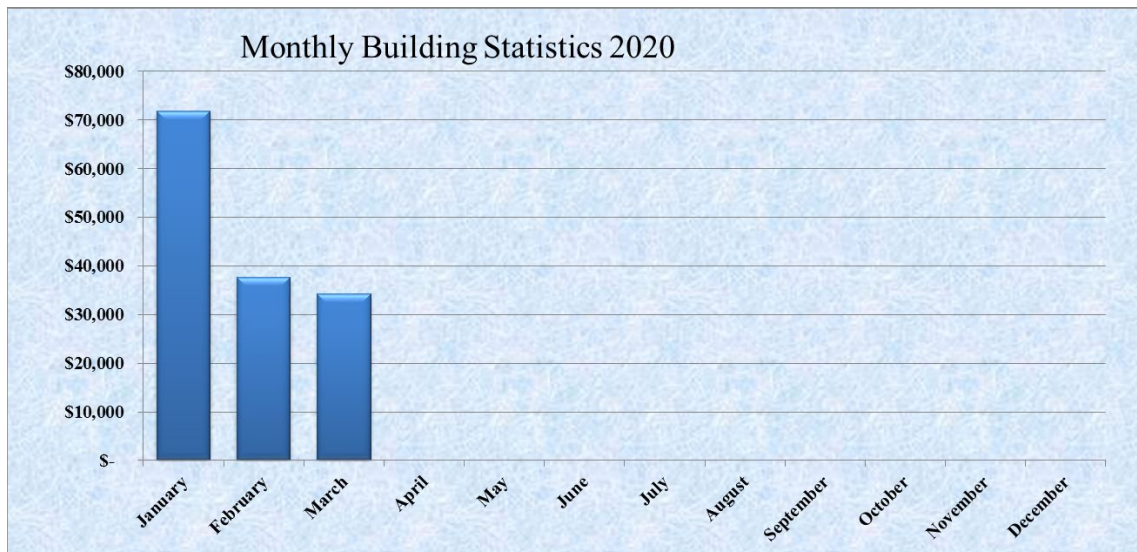
There were 33 Building Permit Reviews completed in Q1 2020 compared to 44 in Q1 2019.

- The 2019 total for Building Permit Reviews was 117.
- The 2018 total for Building Permit Reviews was 254.
- The 2017 total for Building Permit Reviews was 241.
- The 2016 total for Building Permit Reviews was 293.

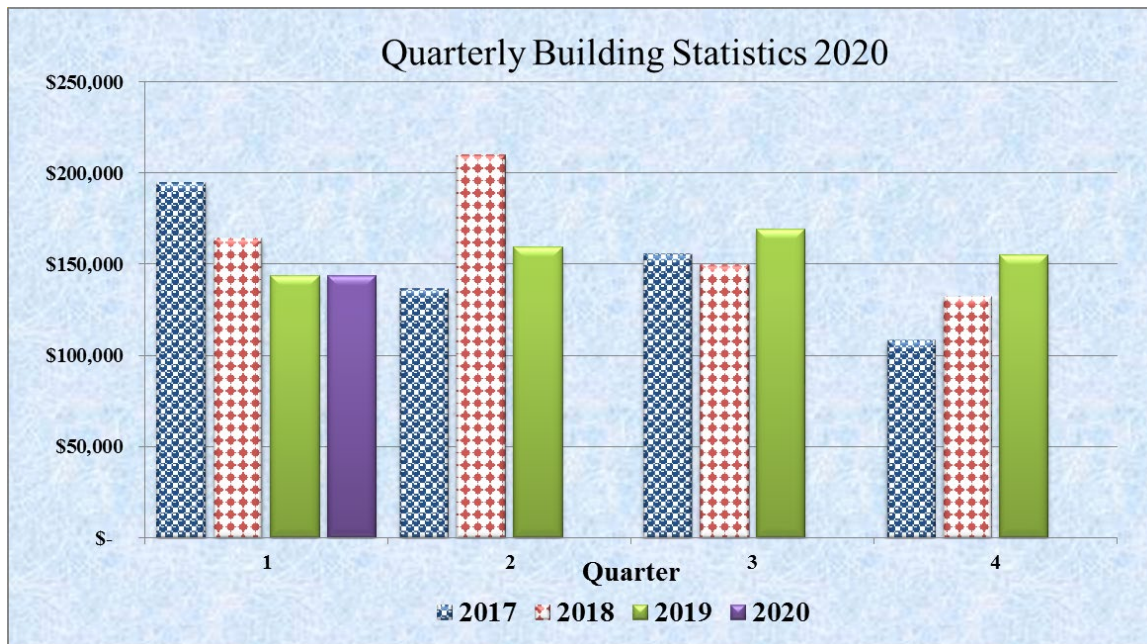
## BUILDING DIVISION

Construction activity for the first quarter of 2020 was relatively strong and consistent with the first quarter of the last few years.

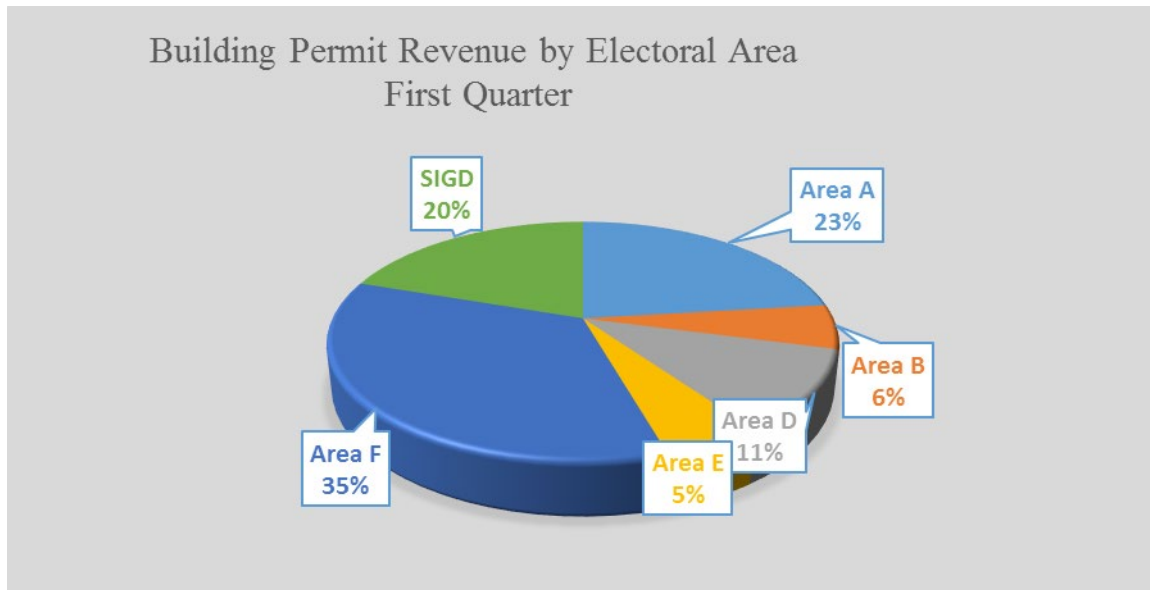
### Monthly Building Statistics Q1 2020



### Quarterly Building Statistics Comparison 2017 - 2020



### Building Permit Revenue by Electoral Area – Q1 2020





## **PORTS AND DOCKS DIVISION**

### **OPERATIONS**

In Q1, 2020 inspections and preventative maintenance were completed at all 9 docks. Further work is being designed and costed at several locations based on previous inspections and community reports.

Vehicle access was reopened at Vaucroft dock upon project completion in Q1. Halkett Bay and Keats Landing docks remains closed to vehicles pending completion of facility capital upgrades and repairs.

### **PORTS MONITORS (POMO) COMMITTEE**

The POMO approach of “eyes on the dock” to identify condition, maintenance or operation issues provided useful feedback that enables SCRD to respond to issues more quickly and more efficiently.

In Q1 2020, POMO was helpful in gathering feedback on planned capital projects including project design, timing and local service considerations.

A POMO meeting was held on March 10, 2020 where Staff provided updates to POMO around inspection/maintenance visits, key repair items, and anticipated corporate changes.

In Q1, a representative for Halfmoon Bay dock was appointed. Currently 8 of the 9 POMO Committee positions are filled. The Port Graves positions remains open.

The Community Dock Workshop for elected officials that was to be held on March 18, 2020 was postponed and will be rescheduled for a future date.

### **MAJOR PROJECTS**

- Vaucroft capital project was completed in Q1. The community has shared positive feedback about the quality and coordination of the work completed.
- Halkett Bay Approach capital works tendering process completed. Contract was awarded in Q1 2020, construction planned to begin in April.
- Keats Landing is scheduled for repair in early April and remains closed to vehicle traffic.
- West Bay Float design work completed. Procurement for construction anticipated late 2020.
- Staff are working on a series of designs for smaller capital repairs at various facilities.

## **FACILITY SERVICES DIVISION**

### ***Building Maintenance [313]***

<b>Building Maintenance Tickets</b>	<b>Jan. 1 – March 31</b>
Tickets received	65
Tickets resolved	60
Open (unresolved) tickets as of March 31	15

### ***Example Projects/Tickets***

- Gibsons Library Bird Mitigation 2020 – ongoing, ticket is renewed annually
- Planning for Field Rd. non-emergency fire sprinkler repair
- GACC shelving unit – build small shelving unit in gym closet.
- GACC railing support – completed within a week.
- SAC family change room benches – to be completed late March.
- SCA refrigeration plant schematic – construct cover for drawing
- GDAF operations troubleshooting guides - several completed
- PHAFC main pool circulation pump replacement – procurement of design engineering services underway

### ***Recreation Facilities Services [613]***

#### **GACC**

- Floor scrubber replaced as part of capital renewal projects, staff trained on new floor scrubber operation.
- Ice removal and refrigeration plant shut down on March 16, 2020.
- Assisted with snow removal and salting contract implementation and developed agreement with Town of Gibsons for salt storage (thank you for the Town's cooperation).
- Initiated update of the facility fire plan.
- Ongoing preventative maintenance.

#### **SAC**

- Heat Pump #2 heat exchanger failed, flooding compressor with water. Quotes received for repair or replacement.
- Heat Pump #3 circulation pump failed. Repaired and back in service.
- New control board installed on main pool UV light. UV light is still experiencing intermittent shut downs.
- New parts ordered for shower tempering valves to try to resolve shower temperature issues.
- Pool vacuum repairs.
- Small pools drained and shut down after facility closure due to COVID- 19.
- Main pool remains filled, circulating, basic chemical treatment and water testing continues. Pool heating system shut down. Main pool not drained due to high water tables.
- Preparation for annual maintenance closure have begun.
- Ongoing preventative maintenance.

**SCA**

- New electric Zamboni ice resurfer arrived onsite. Staff have been trained on operations and the machine is now in use. This is part of the capital renewal plan.
- Boiler heat distribution valves on order, installation by contractor pending. This is part of the capital renewal plan.
- Replacement plant room strobe light ordered to replace failed unit (regulatory item).
- Valve bonnet replaced on ammonia vent line purge valve (regulatory item).
- Ice removed and refrigeration plant shut down after early facility closure due to COVID 19.
- Ongoing preventative maintenance.

**GDAF**

- Main pool filter repair, main pool ladder repair and tots pool heater repair.
- Small pools drained and shut down after facility closure due to COVID 19.
- Main pool remains filled, circulating, basic chemical treatment and water testing continues. Pool heating system shut down.
- Ongoing preventative maintenance.

**PHAFC**

- Annual shut down and initial preparation meeting was held.
- Annual shut down initial preparation meeting was held.
- Small pool drained and shut down after facility closure due to COVID 19.
- Main pool remains filled, circulating, basic chemical treatment and water testing continues. Pool heating system shut down.
- HVAC ducting rust mitigation work.
- Gym air conditioning unit repairs.
- Replaced heating elements in main pool electric water heaters.
- Ongoing preventative maintenance.

## PARKS DIVISION

### ***Cemeteries [400]***

*Q1 Statistics – January 1 to March 31*

	2020 Q1	2019 Q1	2020 Q1	2019 Q1
Service	Burials	Burials	Cremations	Cremations
Plots Sold	0	2	1	1
Niches Sold	N/A	N/A	0	0
Interments	1	2	5	3
Inurnments (Niche)	N/A	N/A	0	0

- Ongoing interments at Seaview Cemetery
- Brushing removal, landscaping and clearing of hazard vegetation
- Installation of memorial stones

### ***Parks [650]***

#### PROJECTS

#### ***Parks, Trails and Beach Accesses***

Key projects, maintenance and repair activities:

##### Area A – Egmont Pender Harbour

- Regular maintenance, inspections and operation of all electoral area park sites and amenities;
- Machine works to install access barriers at Egmont Park;
- Site visits and project planning related to the replacement of potable water system storage and delivery systems at Katherine Lake Campground. Contractor start date to initiate caretaker services being delayed due to COVID-19;
- Consultations with the Pender Harbour Living Heritage Society regarding a lake access trail project proposal at Hotel Lake Park;
- Hedge trimmed and tree work at Pender Harbour Cultural Center; and,
- Hazard tree mitigation at Katherine Lake Campground.

##### Area B – Halfmoon Bay

- Regular maintenance, inspections and operation of all electoral area park sites and amenities;
- Installed new bollard lights at Coopers Green park;
- Regulatory sign plan development and costing for additional boat ramp moorage restriction signage to be installed shortly; and,
- Detailed trail inventory and inspection performed within Connor Park/Welcome Woods trail networks.

##### Area D – Roberts Creek

- Regular maintenance, inspections and operation of all electoral area park sites and amenities;
- Discussions with Roberts Creek Community Association related to future planning and options for Roberts Creek Community Park;
- Hazard tree removal from Cliff Gilker Park; and,
- Installation of signage.

Area E – Elphinstone

- Regular maintenance, inspections and operation of all electoral area park sites and amenities;
- Assisted the community with beach cleanup at Chaster Park and along Ocean Beach Esplanade;
- Addition of surface material and capping of Kearton connector trail; and,
- Ditch and culvert work to correct drainage conditions at Mahon connector trail.

Area F – West Howe Sound

- Regular maintenance, inspections and operation of all electoral area park sites and amenities;
- Trail work at Sprockids park in coordination with Recreation Sites and Trails BC, BC FLNRORD and the Coast Mountain Bike Trail Association including deconstruction/remediation in area of unauthorized trails;
- Wildlife danger tree assessment and hazard tree removal. Falling, bucking and dispersal of hazard trees within Sprockids Park;
- Wildlife danger tree assessment and hazard tree removal at Maple Park;
- Ditching, drainage correction and trail grade re-alignment work at Soames beach;
- Developed and tendered a request for proposal for the demolition and removal of Goodwin House at Shirley Macey Park;
- Project reconnaissance, planning and costing of trail access and stairs/handrail improvements in Soames Hill Park;
- Stair and handrail repair work, as well as trail drainage and hazard correction at Soames Hill Park;
- Monitoring of, and reporting on the slide area within and above Grantham's Landing Community Park;
- Closed Grantham's Community Park and trails due to heavy amounts of seasonal runoff and precipitation, resulting geotechnical instability. The area has been cordoned off and closure/warning signage has been posted. Parks staff are closely monitoring the area on a weekly basis and after any significant weather events;
- All Electoral Area F trails and beach accesses received seasonal maintenance, brushing and upkeep;
- Continual monitoring and documenting of McNair bridge; and,
- Continued support to Grantham's Hall rehabilitation project.

All Areas:

- All trails and beach accesses drainage corrections, required ditching, trail grade improvements, culvert cleaning and vegetation management;
- All trails assessed regularly for seasonal storm damage, blowdown and safety concerns;
- Regular playground safety inspections;
- Routine inspections and maintenance at all SCRD parks;
- Routine inspections and maintenance at all SCRD community halls;
- Staff attended BC Parks and Recreation Association (BCRPA) spring training;
- Evaluated and awarded regional contract for landscaping and groundskeeping services;
- Closure of all playgrounds due to COVID-19 to promote the safety of staff and the public in areas where there is risk of increased social contact.

## Parks Planning

- Finalized MOU with Coast Mountain Bike Trail Association (CMBTA) for trail maintenance and stewardship at Sprockids Park;
- Reviewed, developed and tendered seven caretaker/maintenance contracts for Parks services within all electoral areas;
- Assisted Planning Division with applications for subdivision reviews as pertained to parkland dedication requirements;
- Delivered inter-jurisdictional 'Better Sports Fields' collaborative meeting to discuss options for partnerships related to sports fields on the Sunshine Coast;
- Continued dialogue with other local governments and user groups to further examine coordination and partnership opportunities related to sports fields;
- Assisted with the transition planning for the Recreation Coordinator role;
- Supported planning division with review and parks/trails recommendations related to the BCTS 2020-2024 operations plan;
- Ongoing consultations with the Sunshine Coast Disc Golf Association (SCDGA);
- Parks signage guidelines review and development;
- Consolidated, reviewed and summarized public feedback from community consultation for Welcome Woods/Connor Park future management plan;
- Partnership development related to Suncoaster Trail management, development and regional trail stewardship initiatives;
- Coordination with the District of Sechelt to align target action for Suncoaster Phase 2 2020 proposals;
- Discussions with Recreation Sites and Trails BC (RSTBC) in regards to finalizing the partnership agreement for Homesite Creek Secret Cove Falls Recreation site;
- Partnership development and coordination with the Halfmoon Bay Citizens Association related to the maintenance and stewardship of Homesite Creek Secret Cove Recreation Site;
- Attended general meeting and BCTS 2020-2024 plan review with the Sunshine Coast Trails Society (SCTS);
- Partnership development and work prioritization with the Ministry of Forests, Lands, Natural Resource Operations and Rural Development (FLNRORD) in regards to trail and vegetation assistance from the Initial Attack forest fire crew;
- Discussions with the Sunshine Coast Dirt Bike Association in regards to regional trail development, maintenance and management;
- February 14, 2020 Grand Re-opening of Grantham's Community Hall rehabilitation;
- Planning related to the roll-out of a parks asset management planning process;
- Suncoaster Trail capital and maintenance planning;
- Ongoing divisional collaboration on 2020 operational and capital budget initiatives;
- Completion of an MoU with the Coast Mountain Bike Trail Association for volunteer engagement and involvement at Sprockids Recreation Site;
- Discussions with regional parks management and BCRPA membership in regards to the implementation of parks functions within regional districts in the province;
- Daniel Point foreshore lease renewal forms submitted to Province in Q1;
- Pender Harbour Authority septic system lease renewal (in progress); and,
- Field planning for Ocean Beach Esplanade Connector Trail project.

### ***Sports Fields***

*Number of bookings per sports field in 2020 Q1 compared to 2019 Q1 bookings:*

<b>Sports Field</b>	<b>2020 Q1 Bookings</b>	<b>2019 Q1 Bookings</b>
Lions Field	32	39
Cliff Gilker	159	181
Connor Park	53	65
Maryanne West	54	64
Shirley Macey Park	150	130

The 2020 count reflects the SCRD sports fields closures as of March 17, 2020 as part of *SCRD safety adjustments in service levels during the COVID-19 outbreak*.

- Slicing and venting at, Cliff Gilker Park, Shirley Macey Park and Connor Park sports fields;
- Fertilizing of all sports fields;
- Overseeded with pre-germinated perennial rye;
- Evaluated and awarded sports fields non-potable water source exploration project;
- Assisted with planning and delivery of the spring/summer sports field user allocation meeting;
- Tree thinning around sports fields to expose more light onto the fields;
- Better Sports Field collaboration meeting with community partners, District of Sechelt, Town of Gibsons, School District #46 and SIGD;
- Installation of irrigation valve at Cliff Gilker sports field;
- Ordered annual fertilizer supplies; and,
- Purchased required irrigation supplies.

## Community Halls

*Number of bookings in Community Halls in 2020 Q1 compared to 2019 Q1 bookings:*

Community Hall	2020 Q1 Bookings	2019 Q1 Bookings
Eric Cardinall	29	35
Frank West Hall	44	52
Coopers Green	22	41
Chaster House	57	38
Granthams Hall	0	N/A

The 2020 count reflects the SCRD community hall closures as of March 17, 2020 as part of *SCRD safety adjustments in service levels during the COVID-19 outbreak*.

- Divisional collaboration with Building Maintenance to effectively coordinate share community hall safety and maintenance upgrades and priorities (ongoing);
- Worked with Building Maintenance Division to finalize fire safety plan for Eric Cardinal Hall;
- Discussions and project planning with Elphinstone Community Association related to the proposed development of a memorial garden at Frank West Hall;
- Performed snow removal at all community halls during inclement weather event, Jan. 13 – 17; and,
- Preparations for the Granthams Hall re-opening celebration.

## Dakota Ridge [680]

### Operations

- SCRD Parks Staff with the help of volunteers maintained and operated the winter recreation facility providing grooming, maintenance and visitor services;
- Day tickets issued by vendors (internal and external);
- Received, and installed, donation of a volunteer kiosk from the Tetrahedron Outdoor Club, feedback from volunteer Trail Hosts and users were positive;
- The Dakota Ridge facility was closed two weeks early, on March 17, 2020 as part of SCRD safety adjustments in service levels during the COVID-19 outbreak;
- The *Forest and Range Practices Act* Section 56 Recreation Area Agreement between the Province and the SCRD for Dakota Ridge is up for renewal in Q2, staff report forthcoming; and,
- Parks staff to continue with seasonal shutdown and maintenance activities as required and in keeping with safety protocols.

### Community Events

- The Dakota Ridge Nordics (a community volunteer program) had 92 children participate in nationally-certified learn to ski program. The Dakota Ridge Nordics offered additional learn to ski programming for parents and adults during the 2019-2020 season;
- The Sunshine Coast Loppet (community fun ski/snowshoe race) was held in February and had over 100 participants.



#### Volunteers

- Staff coordinated, scheduled and supported 23 volunteer Trail Hosts and Groomers during the 2019-2020 season;
- Volunteers contributed approximately 1,400 hours of time towards the 2019-2020 Dakota winter recreation season;
- Volunteer recognition BBQ has been postponed and will be rescheduled for a future date.

#### Access Road

- Annual inspection and summer work planning scheduled for Q2;
- Road engineering/technical support contract to be renewed in Q2 2020.

## RECREATION AND COMMUNITY PARTNERSHIPS DIVISION

Manager Graeme Donn joined SCRD and Assistant Manager Adrienne O'Donohue accepted an internal promotion and new responsibilities in Q1 2020.

### **COVID-19**

Recreation Facilities were shut down on March 17, 2020, impacting the Q1 admission and program registration statistics. When programs are cancelled and credits processed participants are withdrawn from programs, reflecting a decrease in overall program registration numbers.

Due to the uncertainty of when the recreation facilities will reopen, and in an effort to minimize expenses during this time, an online-only recreation guide will start this summer. Originally this was planned for the fall 2020 guide production cycle. Going forward, cross listing with newsletters and hard copy supplementary "reference" editions in a number of locations are planned in order to promote accessibility.

### **Regional Recreation Business Improvement:**

MYPASS 3-month minimum commitment requirement has been discontinued, to provide more flexibility for patrons.

### **Gibsons and District Aquatic Facility**

#### Admissions and Program Registrations

<b>GDAF</b>	<b>Q1 2020</b>	<b>Q1 2019</b>
Admission Visits	4154	3334
Program Registrations	736	632

This represents an increase of 820 in admission visits during the period of January – March 17, 2020 period.

Included in this admission total are 130 L.I.F.E Admissions for those requiring participation assistance for 2020.

Program registration increase of 104.

Five staff have completed their Lifesaving Instructor Certification which allows them to instruct the Bronze Award Programs.

### **Gibsons and Area Community Centre**

#### Admissions and Program Registrations

<b>GACC</b>	<b>Q1 2020</b>	<b>Q1 2019</b>
Admission Visits	28536	19787
Program Registrations	2590	2885

This represents an increase of 8749 admission visits in the January – March 17, 2020 period. A temporary closure of a Gibsons-based private gym is a source of the increased admissions during this period.

Included in this admission total are 289 L.I.F.E admissions for those requiring participation assistance for 2020.

Program registration decrease of 295.

#### Arena: Increase in Ice usage

There has been an increase in ice rentals over the last three years.

This increase/trend is due to the local Skating club renting ice during day time hours for private lessons, local schools (SD46) are using the Joint Use Agreement (JUA) with an increase in daytime ice rentals and a new women's (competitive group) has joined the list of ice users.

Facility	Year	Timeline	Usage in hours
GACC	2018	Jan 1 <sup>st</sup> to March 15 <sup>th</sup>	880.00
GACC	2019	Jan 1 <sup>st</sup> to March 15 <sup>th</sup>	923.25
GACC	2020	Jan 1 <sup>st</sup> to March 15 <sup>th</sup>	918.50

#### Arena: Midget Tier 3 Final Four Tournament

Local Minor Hockey was awarded the Tier 3 Midget Final Four Tournament held over two weekends at GACC on February 23<sup>rd</sup>, 29<sup>th</sup> and March 1<sup>st</sup>. This event hosted the top four teams in the PCAHA to compete to go on to the Provincial championships. The level of spectators was consistent through the games with a noticeable increase when the local Sunshine Coast Blues Midget team was playing.

#### Arena: Sunshine Coast Skating Club Performance Night

The Sunshine Cast Skating club held their performance night at GACC on Saturday March 14<sup>th</sup>. Under the circumstances with the COVID-19 concerns the event brought out just over 100 spectators.

#### Fitness & Community Recreation

Participation was up 9% for January and February fitness classes but down 11% for the quarter with the COVID-19 facility closures.

## ***Sunshine Coast Arena***

### Admissions and Program Registrations

<b>SCA</b>	<b>Q1 2020</b>	<b>Q1 2019</b>
Admissions	12191	4577
Program Registrations	108	351

This represents an increase of 7614 admission visits in the January – March 17, 2020 period.

Included in this total are 31 L.I.F.E admissions for those requiring participation assistance for 2020.

Program registration decrease of 243.

### Arena: Increase in Ice usage

There has been an increase in ice rentals over the last three years.

This increase/trend is due to the local Skating club renting ice during day time hours for private lessons, local schools (SD46) are using the Joint Use Agreement (JUA) with an increase in daytime ice rentals and a new women's (competitive group) has joined the list of ice users.

Facility	Year	Timeline	Usage
SCA	2018	Jan 1 <sup>st</sup> to March 15 <sup>th</sup>	758.25
SCA	2019	Jan 1 <sup>st</sup> to March 15 <sup>th</sup>	763.25
SCA	2020	Jan 1 <sup>st</sup> to March 15 <sup>th</sup>	818.50

### Arena: One Goal

One Goal is a four to six session program designed to expose kids to the game of hockey. Included in the registration fee is a First Timer rental equipment kit including all necessary equipment, including skates and stick. Kids can try hockey for the first time with minimal financial cost to the parents. The One Goal program has been provided through SCRD recreation for 12 years and introduced close to 900 children to the sport of hockey. A large percentage of these children have graduated from the One Goal program to local minor hockey and or the local skating club. Registration for winter 2020 is 35 participants over two sessions.

### Arena: Tyke Novice (H-4) Minor Hockey Tournament

Sunshine Coast Minor Hockey held a tournament at both arenas in January 2020. This tournament hosts both local and off Coast teams. The players are aged 5 to 8 years old and play the newly introduced sport of cross ice hockey, this year there were twelve teams involved. The tournament provides a major boost to the local economy as each team brings a following of coaches, parents, siblings and extended family whom use accommodations, restaurants and visit local businesses.

### ***Sechelt Aquatic Centre***

#### Admissions and Program Registrations

<b>SAC</b>	<b>Q1 2020</b>	<b>Q1 2019</b>
Admission Visits	35829	48019
Program Registrations	3386	4742

This represents a decrease of 12190 admission visits in the January to March 17, 2020. Prior to 2020 some statistics were entered twice inflating the statistics from previous years.

Included in this total are 943 L.I.F.E. admissions for those requiring participation assistance for January to March 17, 2020.

Program registration decrease of 1356.

#### Aquatic

Staff scheduling processes have been improved, with a positive impact on schedule reliability, clarity and staff satisfaction. Staff have been challenged to fill Aquafit shifts with a shortage of Aquafit instructors. Aquafit Training Module to certify 8 Instructors is scheduled for May. Aquatic staff recruitment continues.

Due to COVID-19 the annual spring break National Lifeguard Course was cancelled. Typically this course provides more qualified people to apply for Aquatic positions, overcoming staffing shortages will be an ongoing challenge.

#### Fitness & Community Recreation

Participation was up 7% for January and February fitness classes but down 7% for the quarter with the COVID-19 facility closures.

### ***Pender Harbor Aquatic and Fitness Centre***

#### Admissions and Program Registrations

<b>PHAFC</b>	<b>Q1 2020</b>	<b>Q1 2019</b>
Admission Visits	3202	3498
Program Registrations	1543	1417

This represents a decrease of 296 visits for the January – March 17, 2020 period.

Included in this total are 62 L.I.F.E admissions for those on low income for January to March 17, 2020. Program registration increase of 126.

Swimming Lessons: Over 65 children and youth attended swimming lessons with the Red Cross Program at PHAFC in the first Quarter.

Transitioning to more support from aquatic, fitness, program staff and management for the Pender Harbour Aquatic and Fitness Centre as PHAFC integrates with the SCRD Recreation Team and maintains a valued partnership with the Pender Harbour Aquatics Society.

Due to COVID-19 implications a spring break Bronze Medallion Course, planned in collaboration with the Pender Harbour Secondary School, was cancelled.

Tropical Beach Night was held at PHAFC on February 7. April is PHAFC's 40<sup>th</sup> anniversary.

Reviewed by:			
Manager	X - A. Whittleton X - K. Robinson X - G. Donn X - D. Pady	Finance	
GM	X – I. Hall	Legislative	
CAO	X – D. McKinley	Other	

## SUNSHINE COAST REGIONAL DISTRICT STAFF REPORT

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**TO:** Planning and Community Development Committee – April 9, 2020

**AUTHOR:** Julie Clark, Planner 1 / Senior Planner

**SUBJECT:** BC TIMBER SALES (BCTS) OPERATING PLAN 2020-2024

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### RECOMMENDATIONS

**THAT** the report titled BC Timber Sales (BCTS) Operating Plan 2020-2024 be received;

**AND THAT** the SCRD respond to the BCTS 2020-2024 Operating Plan referral with the following comments:

1. In advance of harvesting proposed blocks, engineering currently-proposed cut blocks or proposing future blocks on Mount Elphinstone, that the proposed areas are reviewed by BCTS for the impact to ground water resources
  - a. And that the review be completed by qualified experts selected by Local Government water service providers;
2. The Ministry of FLNRORD, BCTS and other forest licensees on Mount Elphinstone are invited to collaborate in the development of a Watershed Governance model with two of the objectives being to protect ground water drinking water supply and to improve storm water management;
3. SCRD is seeking to initiate a process, jointly, with the Ministry of FLNRORD, funded by FLNRORD, to complete a stormwater management plan at the watershed scale for Mount Elphinstone;
4. BCTS continue to work collaboratively to mitigate trail impacts:
  - a. BCTS work with SCRD to mitigate impacts to Suncoaster Trail
  - b. BCTS work with Sunshine Coast Trails Society to inform plans for community trail restoration and safety work;
  - c. BCTS implement public safety measures and communicate forestry activity to recreational users, including signage posted on Suncoaster Trail and all community trails near or through cut blocks;
5. Ensure that both *shíshálh* Nation and Skwxwú7mesh Nation are consulted and that all harvesting-related activities undertaken comply with the *Heritage Conservation Act*;

**AND THAT FLNRORD is requested to provide an update on Provincial cumulative effects and/or landscape level planning approaches and their current or potential future application on the Sunshine Coast.**

**AND FURTHER THAT SCRD refers this report to *shíshálh* Nation, Squamish Nation and Ministry of Transportation and Infrastructure for information.**

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## SUMMARY

Each year SCRD receives a five-year operating plan from BC Timber Sales (BCTS) as a referral for comment. BCTS shares proposed harvesting and road building activities in order to understand stakeholder interests in advance of anticipated harvesting. Operational plans are guided by the Chinook Region's [Forest Stewardship Plan](#) for the Sunshine Coast Natural Resource District, which is updated on a 5-year cycle. The current Forest Stewardship Plan provides direction for 2020-2024.

The 2020-2024 Operating Plan was received by SCRD on January 27, 2020, with amended or corrected spatial data tables provided on February 5, 2020 and March 10, 2020.

Under the terms of a communication protocol between SCRD and BCTS, the Regional District is to provide comments on the Operating Plan within 90 days; so by April 24, 2020, based on the initial receipt of the of the plan on January 27, 2020.

This report provides background on BCTS, analysis of the Operating Plan, and recommendations for response. BCTS is only seeking feedback on and only has a mandate to consider or act on feedback related to the Operating Plan. Supporting or related actions involving FLNRORD are discussed in this report as well.

## BACKGROUND

BC Timber Sales (BCTS) is a Provincial Corporation that is responsible for harvesting approximately 20% of British Columbia's Annual Allowable Cut and operates under the legislative and regulatory frameworks of the *Forest Act*, the *Forest Range and Practices Act*, the *Wildfire Act*, *BCTS Regulation* and the *Wildfire Regulation*.

BCTS has a mandate to provide credible representative price and cost benchmarks through auctions of timber harvested from public land in British Columbia using sound forest management practices.

### *Harvesting in Community (Drinking) Watersheds*

BCTS also has a mandate to harvest 313,027m<sup>3</sup> of timber annually in the Sunshine Coast Natural Resource District, which includes the area of the SCRD and qathet Regional District. To achieve its mandate, BCTS attempts to distribute the cut blocks across the Sunshine Coast, rather than harvesting 313,027 m<sup>3</sup> in one area at one time. This includes harvesting timber in Community (drinking) Watersheds. The harvest level is averaged over a five-year period and if not met each year, the level accumulates each successive year until it is met.



In response to the Operating Plans over the years, there have been a number of Board resolutions which provide direction regarding resource extraction in community drinking watersheds:

- In January 2000 SCRD Board adopted resolution 27/00, Recommendation No. 13 indicating that SCRD is not in favour of logging in designated community watersheds or watershed reserves.
- In March 2011 the Board adopted resolution 147/11, Recommendation No. 9 which stated (in part) that the SCRD does not support logging in the Dakota Community Watershed.
- In response to the 2017-2021 Operating Plan, the SCRD adopted further resolutions in support of protecting drinking water: that a clear limit of zero risk to drinking water quality be established to protect from impacts of sediment, turbidity and pathogens.

SCRD's long-standing position has been held for the purpose of protecting water quality to maintain safe drinking water. Staff review resource referrals with these resolutions as guiding principles.

Until recently, SCRD's focus on protecting community drinking water has been oriented primarily to surface water. As more ground water resources are added to community drinking water supply, SCRD's protection focus is expanding as well.

In 2018 and 2019, in response to the BCTS Operating Plan, SCRD adopted resolutions in favour of advocacy for protection of ground water:

- 5/24/2018 AND THAT the drinking water protection strategy and monitoring program be extended to areas with multiple groundwater licenses including Mount Elphinstone (in response to BCTS 2018 Operating Plan);
- 6/27/2019 AND THAT SCRD's referral response be shared with the Ministry of Forests, Lands, Natural Resource Operations and Rural Development (FLNRORD), with an invitation to dialogue about:
  - Protecting community water supply – such as a review of Community Watershed designation to include the protection of community and individual surface and groundwater supply (in response to BCTS 2019 Operating Plan)
- SCRD has committed to collaborative work to create Ground Water Management Plan and explore a service for Watershed Governance:
  - 3/22/2018 AND THAT the SCRD collaborate on a framework with the Town of Gibsons to establish a Groundwater Management Zone related to the Gibsons Aquifer and that staff bring forward a future report;
  - 4/26/2018 AND THAT the SCRD collaborate on a framework with the Town of Gibsons and the Skwxwú7mesh Nation to establish a Groundwater Management Plan related to the Gibsons Aquifer and that staff bring forward a future report;

- 3/12/2020 AND THAT a feasibility study to undertake Watershed Governance be conducted to develop a proposal for a new Sunshine Coast Regional District (SCRD) service

In response to the BCTS Operating Plan referral, SCR D submits comments in consideration of local land use planning, environmental leadership, community interface concerns and other community interests. SCR D relies on data and feedback from a variety of sources to prepare comments, such as: Official Community Plans, Advisory Planning Commissions, Natural Resources Advisory Committee, Sunshine Coast Trails Society, species mapping, heritage protection, and trails.

SCR D and BCTS signed a Communication Protocol in 2014 (Attachment A) that guides Operating Plans referrals. In addition to other goals, the protocol is intended to strengthen communication systems between SCR D and BCTS by providing clarity regarding timelines, roles and responsibilities relating to annual referrals of 5-year operating plans. This assists BCTS in receiving feedback early in the process and SCR D to have early and meaningful discussion / involvement while BCTS plans are in formation.

## **DISCUSSION**

### *2020-2024 Operating Plan Overview*

The 2020-2024 plan includes 79 cut blocks with an approximate total of 1,500 hectares of forest in SCR D to be harvested by BCTS by 2024.

Of the 79 blocks referred, 62 blocks were previously referred in the 2019-2023 Operating plan and 17 are new. The attached spreadsheet (Attachment C) outlines the 17 new blocks, shaded in orange and the 62 previously referred blocks, unshaded. The previously referred blocks are not reviewed in this report. Last year's report is available at <https://www.scrd.ca/bcts-logging>.

In the years prior to 2019, Operating Plans proposed new cut blocks in the fifth year of the operational plan timeline. This was a strategy to provide an early and meaningful opportunity for feedback to be used to refine the design of cut blocks. BCTS staff have stated that it takes several years to design and engineer cut blocks. In 2019 and 2020, the majority of newly proposed cut blocks are proposed for harvest before the fifth year on the Operating Plan timeline.

New cut blocks are concentrated in four main areas, Brittain River, Mount Elphinstone, Rainy River and lower elevation areas between Rainy River and McNab Creek. This report focuses on the proposed Mount Elphinstone blocks as they are within SCR D service areas.

A summary of the newly proposed blocks are below:

Proposed Harvest Year	# of New Blocks	Net area in Hectares (ha)	Further Detail
2020	0	0	N/A
2021	5	116.8	<ul style="list-style-type: none"> <li>• 18.4 ha in Elphinstone (2 blks)</li> <li>• 98.4 ha rainy river (3 blks)</li> </ul>
2022	4	41	<ul style="list-style-type: none"> <li>• Elphinstone (3 blks)</li> </ul>
2023	2	41.4	<ul style="list-style-type: none"> <li>• 15.2 McNair Rainy (1blk)</li> <li>• 26.2 Elphinstone (1 blk)</li> </ul>
2024	7	138.3	<ul style="list-style-type: none"> <li>• 50.1 ha, Brittain West (2 blks)</li> <li>• 17.8 ha, Granville, (1 bl)</li> <li>• 7 ha, McNair Rainy, (1 bl)</li> <li>• 63.4 ha, Elphinstone/Chapman, (3 blks)</li> </ul>

*SCRD Service Area Impacts: Drinking Water Protection*

Protecting groundwater recharge areas is of critical importance to protecting community drinking water supply. Ground water resources are not recognized or protected by the *Forest and Range Protection Act* (FRPA) in the way that surface water is for community drinking water supply.

A 'community watershed' refers to surface water and is defined under the FRPA as all or part of the drainage area that is upslope of the lowest point from which water is diverted for human consumption by a licensed waterworks.

To protect the water that is diverted for human consumption, such areas require special management to:

1. Conserve the quality, quantity and timing of water flow
2. Prevent cumulative hydrological effects having a material adverse effect on water

This legislation requires forestry licensees on Provincial land to include specific mitigation measures in their Forest Stewardship Plans and operating practices to protect drinking water. If a geographic watershed is not a "Community Watershed" as defined in FRPA, these management requirements do not apply to forestry licensees. Further, the same requirement is not in place for forestry licensees regarding groundwater drinking water supply, regardless of scale of ground water license for drinking water.

Ground water resources are an SCRD service area focus for developing further water supply for community drinking water on the Sunshine Coast. Expanding and diversifying current water supply on the Coast is a response to climate change and the new normal of summer/fall droughts and the responsibility to maintain adequate flows in creeks for fish. Mount Elphinstone is the groundwater recharge area for the Gibsons aquifer as well as for some aquifer sources SCRD and the Town are developing to increase drinking water supply.

Separate studies completed by the [Town of Gibsons](#) and [SCRD](#) indicate that the 'recharge time' (time it takes for water entering the subsurface from the slopes of Mount Elphinstone to where it is accessible to be tapped for drinking water) varies from 1-20 years. This means the impact of droughts and deforestation will take some time to be documented. Mount Elphinstone slopes are 'recharge zones' for multiple community ground water sources.

Deforestation and consequent on and off-site effects of erosion, sedimentation, land movement, changes to drainage, long-term ground cover changes, etc. will impact water infiltration processes that occur on the surface. Industrial activities in recharge zones pose the risk of spills or other vectors of groundwater contamination. SCRD is concerned about the cumulative impacts of resource activity, including deforestation, that is proposed on or near the aquifer recharge zones.

Recommendation:

- In advance of proposing/ engineering cut blocks on Mount Elphinstone proposed areas are reviewed for the cumulative impact to ground water resources by qualified experts selected by Local Government water service providers. Historical and any proposed forestry activities for the next 5 years should be considered as part of such assessment.

- That the Ministry of FLNRORD, BCTS and other forest licensees on Mount Elphinstone be invited to collaborate in the development of a Watershed Governance model with one of the objectives being to protect ground water drinking water supply.

#### SCRD Service Area Impacts: Storm Water Management

The Mount Elphinstone area is home to many creeks. SCR D Official Community Plans (OCPs) identify many of the creeks in this area as at risk for debris flows, ravine instability and in some areas, slope hazards. As a result, SCR D Development Permit Areas and Tree Cutting Permit areas are in place to protect development from these risks.

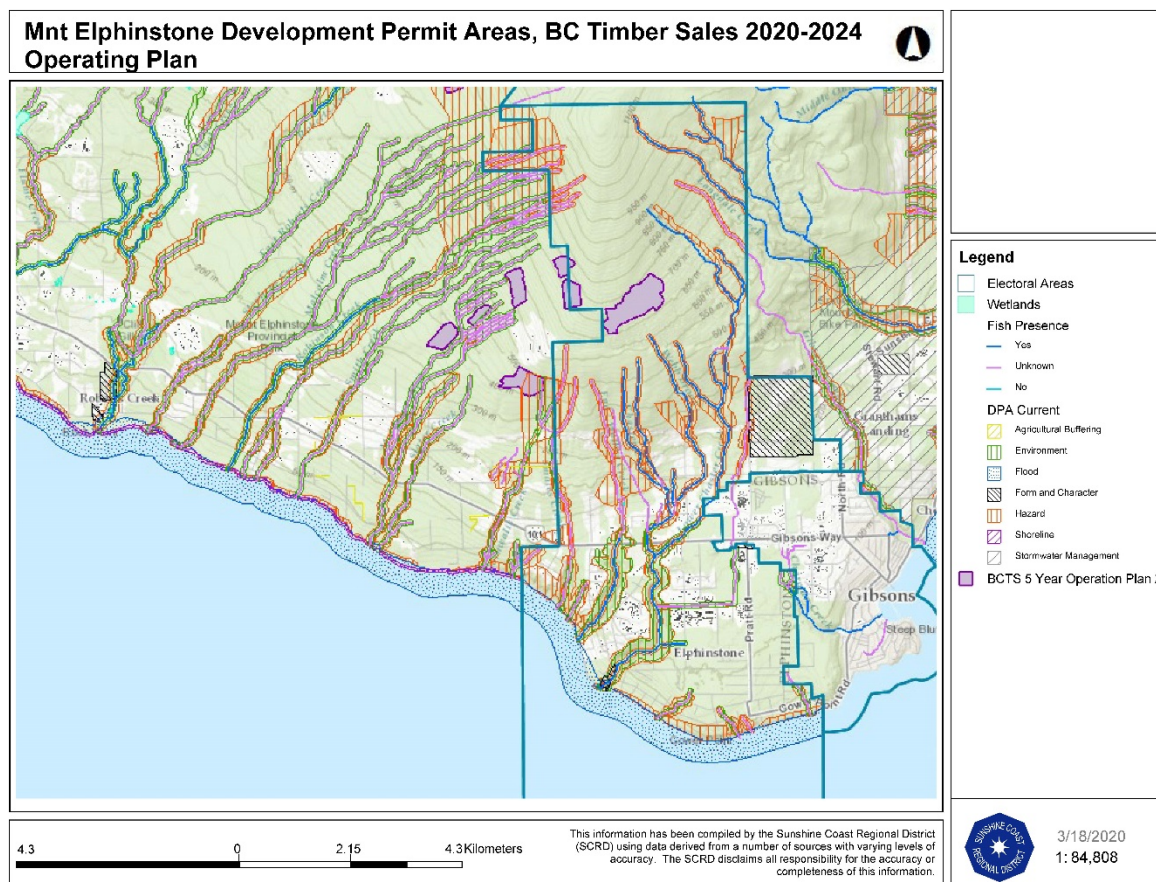


Figure 1. Mount Elphinstone Creeks, Development Permit Areas, proposed cutblocks.

Any land alteration in these permit areas requires that property owners engage qualified professionals to assess the level of risk and mitigation measures in required in advance of land alteration. This assessment is oriented to the area of the proposed property development and may or may not involve analysis of upstream or downstream context.



Logging on steep slopes, in headwaters areas, above developed communities adds to the existing identified risk of slope instability, flooding, debris flows and ravine instability. This risk increases again when it is coupled with the new normal of increased frequency of winter storms and increased intensity of rain events.

Blocks such as T00519 (Figure 2.), which is the headwaters of Chaster Creek, on a steep slope above known hazardous areas inherently adds risk and stormwater management responsibilities for downstream property owners, land managers and service providers. Staff's understanding is that forest licensees are not required to manage stormwater beyond the cutblock. A [2019 Forest Practices Board report](#) is quoted in a recent CBC news [article](#) as saying "there is no legal requirement for licensees to consider downstream private property or road infrastructure."

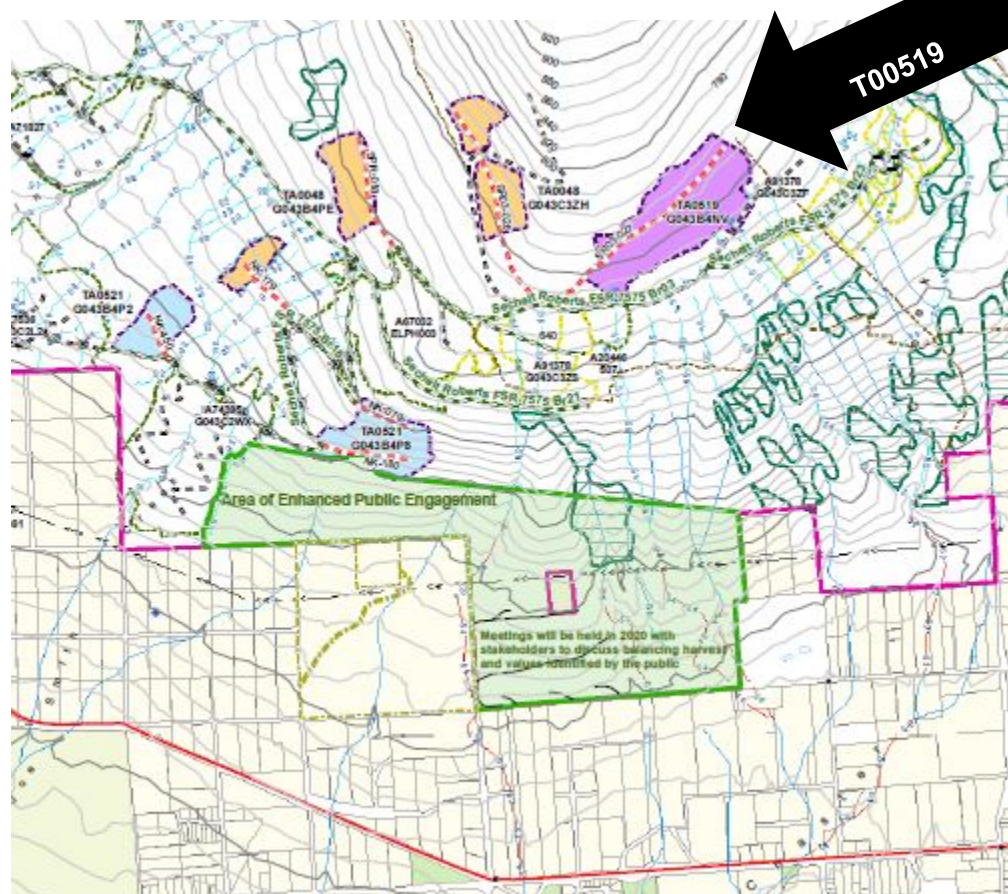


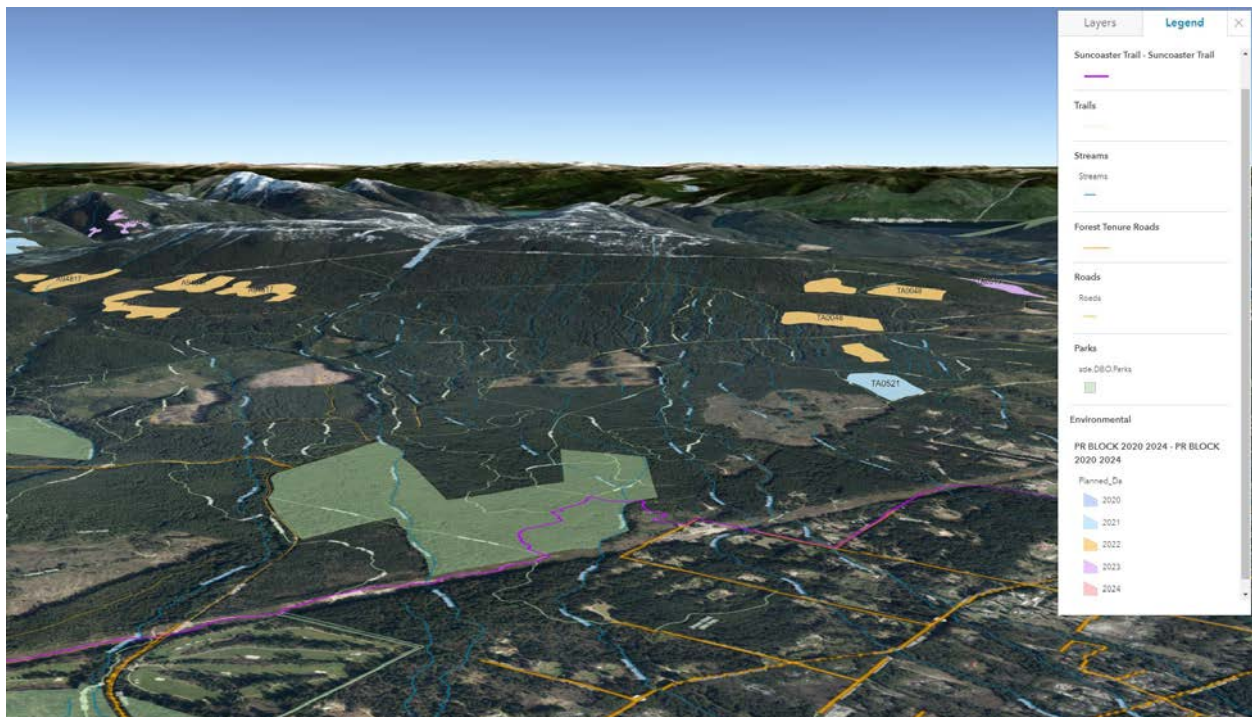
Figure 2. Mount Elphinstone, south headwaters

Three-dimensional aerial images are provided below to facilitate visualization of the proposed cut blocks. The blocks are colour coded by their proposed harvest year. The purple line is the proposed route for Phase 2 of Suncoaster Trail.

Pink and orange blocks are newly proposed as part of the 2020-2024 Operating Plan:



Figure 3. (above) Mount Elphinstone, Figure 4. (below) Western view of Mount Elphinstone





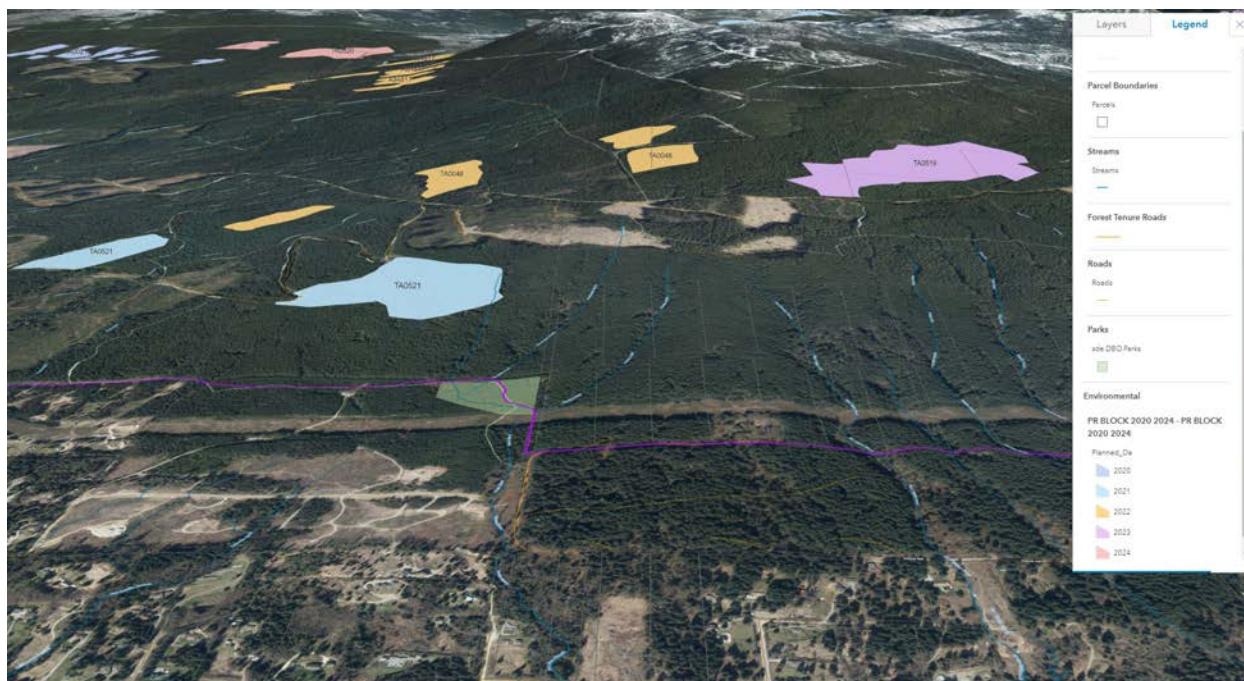


Figure 5 Southern view of Mount Elphinstone

SCRD has recently been involved in mitigating downstream cumulative impacts in an area of recognized natural hazards. Following an intense winter storm in February 2020, SCRDC initiated an Emergency Operations Centre that led to evacuation orders for a debris flow / unstable land around Whittaker Creek, which closed a portion of Lower Road, a main transportation route for approximately 1 month.

The underlying geotechnical hazards in this area have been identified in Official Community Plans and development permit areas are in place as a result. The community and several experts have suggested that the land clearing of District Lot 1312 contributed to this situation because of reduced the capacity of the land to absorb water or moderate the speed and volume of surface flows upstream. Downstream, culverts could not handle the volume of water and the increased flow of water, soil and debris.

Separately from the washout of Lower Road, staff are aware that Russel Road is prone flooding. Russell Road is in Area E, between Henry Road and Russel Road, down slope of the proposed cut blocks. Heavy rainfall in 2014 and again in 2018 resulted in the closure of Russel Road and significant repair work for Ministry of Transportation and Infrastructure.

#### *SCRDC Service Area Impact Potential: Transit & Protective Services*

A further service area impact is disruption to transit service, as a result of storm water. Transit service was rerouted as a result of the recent debris flow that undermined Lower Road. Looking to the future, a consideration is the section of Sunshine Coast Highway between Burton/Russell Road and Lower Road, where there is no alternate route to connect travelers heading north or



south. If this section of highway were to be undermined by the cumulative effects of forestry above, transit service to/from Gibsons would be cut off. Such an impact on transportation infrastructure could also affect emergency service providers.

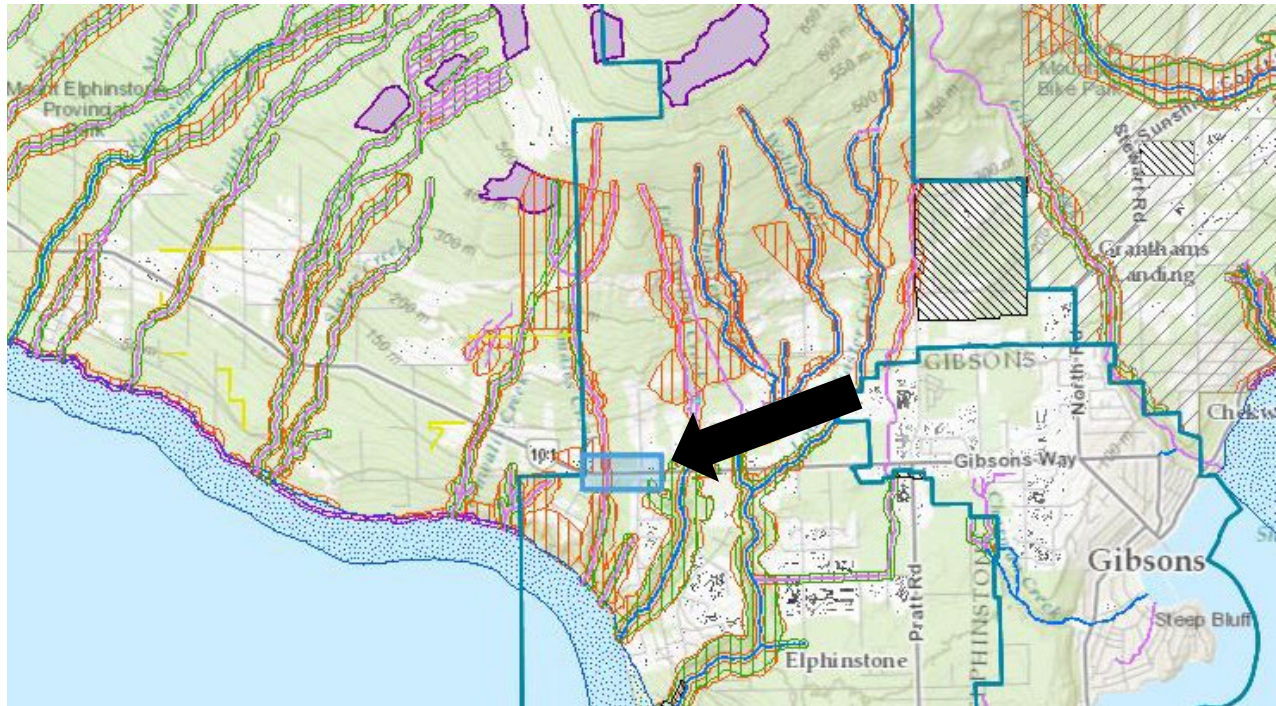


Figure 6. Transportation corridor with no alternate route.

In order to improve long range decision making for BCTS, SCR D and other land managers, staff recommend that:

- FLNRORD and SCR D jointly initiate a process, funded by FLNRORD, to complete a stormwater management plan at the watershed scale for Mount Elphinstone.

Recommendation:

- In advance of harvesting, engineering or proposing new cut blocks on Mount Elphinstone areas are reviewed for the cumulative impact to ground water resources by qualified experts selected by Local Government water service providers. Historical and any proposed forestry activities for the next 5 years should be considered as part of such assessment.
- That the Ministry of FLNRORD, BCTS and other forest licensees on Mount Elphinstone be invited to collaborate in the development of a Watershed Governance model with one of the objectives being to improve storm water management.

The above work, should it proceed, would be an input to a future growth management framework.

*Service Area Impacts and Cumulative Impacts*

SCRD reviews BCTS Operations Plan referrals for potential service area impacts within SCRD mandate. When the service area impacts are obvious, within one service silo and immediate in time, such as the impact to an SCRD trail or park the path forward with BCTS is clear.

There are potential impacts that are less tangible, less studied, outside BCTS's legislated responsibilities, impacts that span multiple jurisdictions of responsibility, or have consequences that accrue over time. For these anticipated impacts there are currently few proactive mechanisms for collaborative planning, analysis, tracking, tracing or accountability.

A shift is required from reviewing individual block proposals, from individual licensees, on short time horizons. In order to protect natural assets such as community drinking water, and prevent downstream cumulative impacts there is a need for watershed scale planning for multiple competing values and analysis for cumulative impacts for the short, medium and long term.

BCTS Operating Area is indicated in red in the map in figure 4. The Operating Area covers all of Mount Elphinstone and more, which demonstrates that the community can expect BCTS and the Province to continue proposing future cut blocks on Mount Elphinstone. It is also important to note that this report is only focused on BCTS plans. Other Licensees also have operations plans on Mount Elphinstone. SCRD service area impact analysis and advocacy efforts must consider the long range view of cumulative impacts.

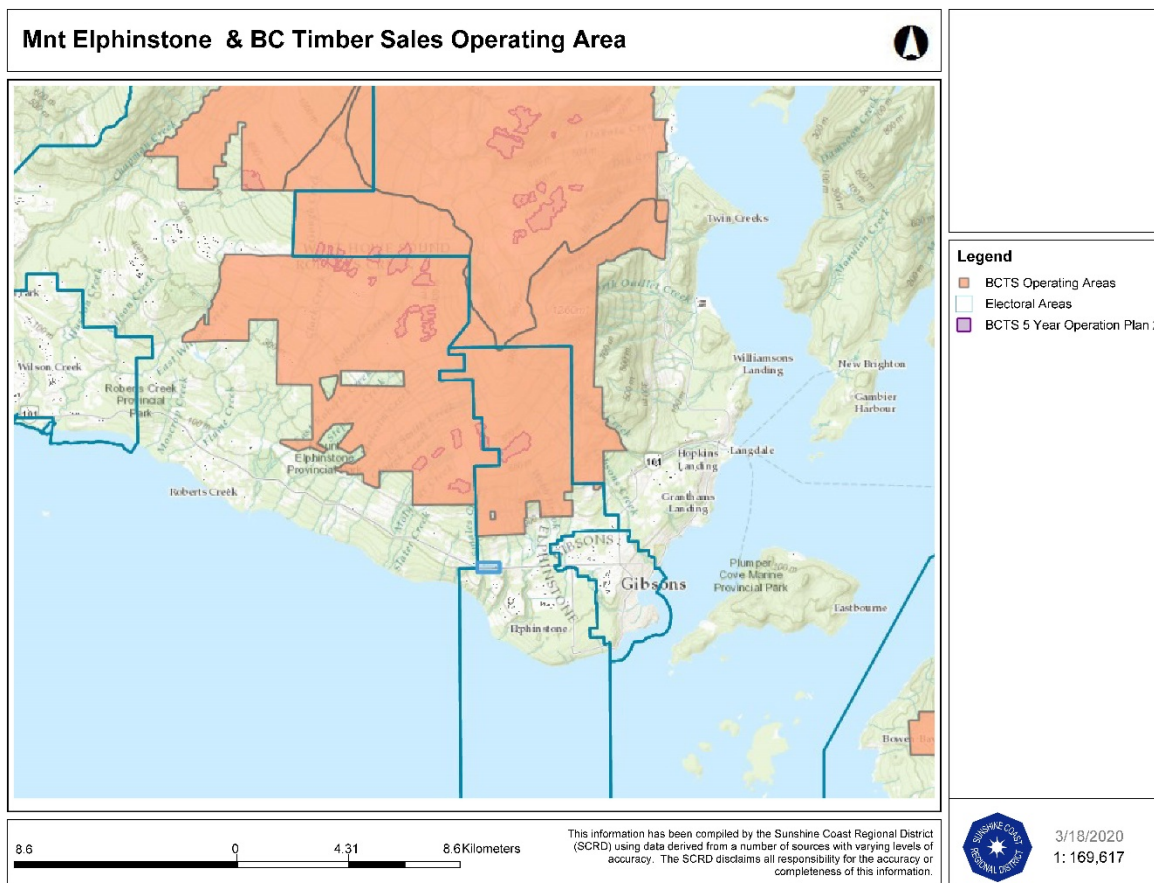


Figure 7. BC Timber Sales Operating Area on Mount Elphinstone

Staff note that District Lot 1313 (DL1313) or the Reed Road Forest is not indicated as a cut block on the BCTS's 2020-2024 Operating Plan. Further, there are no proposed blocks within the Roberts Creek OCP areas identified for potential future expansion of Mt. Elphinstone Provincial Park. A green map layer indicates an area of 'enhanced public engagement' that extends to the north and west beyond DL1313. Staff do not have specific information at this time for why the area of enhanced public engagement has been expanded. Further information is expected from BCTS.

Staff are aware that the Province has developed and pilot tested a [Cumulative Effects Framework](#) that was pilot tested in [Howe Sound](#) for the purposes of evaluating Wood Fibre LNG project. Staff are interested in knowing whether there are future opportunities to collaborate with the Province and other land managers on a further pilot test of a cumulative impact assessment for Mount Elphinstone.

BCTS staff have made passing reference to new 'landscape level' planning in dialogue with SCRD staff and local landowners. Staff currently do not have information about scope, timing, intent or access to this planning tool.

It is recommended that SCR D request an update from FLNRORD on cumulative effects and/or landscape level planning approaches and their current or potential future application on the Sunshine Coast.

#### *Service Area Impact – Suncoaster Trail*

Suncoaster Phase 1 may be impacted by the proposed block (TA0545 /G051B4DG) in Area B, north of Secret Cove. As indicated in Figure 5 below, proposed cut block boundaries in this area will both overlap and abut the existing trail route, potentially causing direct impacts to trail infrastructure and users. Impacts to consider include the damage to trail surfaces caused by increased industrial traffic moving through the site, the potential for trail section closures and safety issues during operations, and the promotion of further conflicting use patterns (i.e. more 4x4 traffic) gained through any additional related industrial road access built.

As well, even if adequate logging buffers were maintained adjacent to the Suncoaster Trail itself, increased sedimentation and altered surface flow patterns are possible, and could result in damage to existing Suncoaster trail infrastructure (see further explanation of this process below). Staff note that if recreation impacts are planned for accordingly during early stages of proposed cut block layout and design, cut blocks adjacent to recreation trails can prove symbiotic to a degree. For example, logging operations inherently open up the forest canopy, increasing the potential for views, and thus enhancing the experiential values of the trail itself.

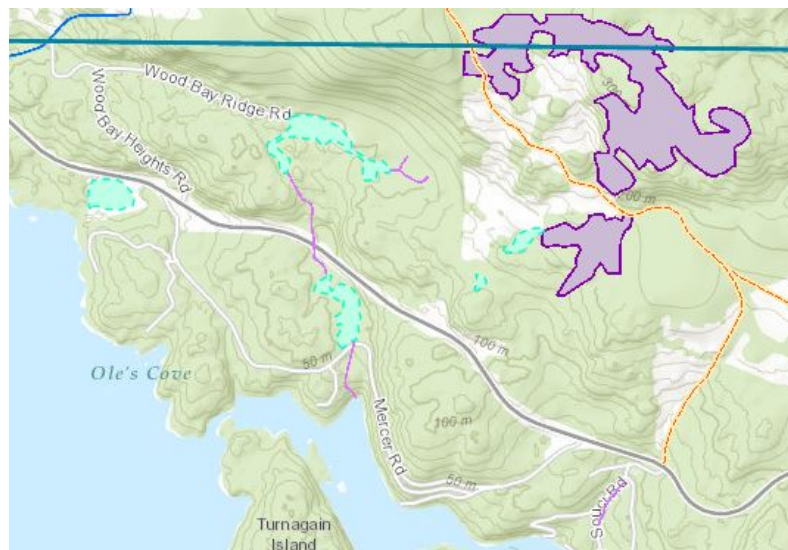


Figure 8. TA0545 and Suncoaster Trail (dotted orange line)



Further, there is potential for downstream impacts to the proposed route and design for Suncoaster Trail Phase 2 on Mount Elphinstone.

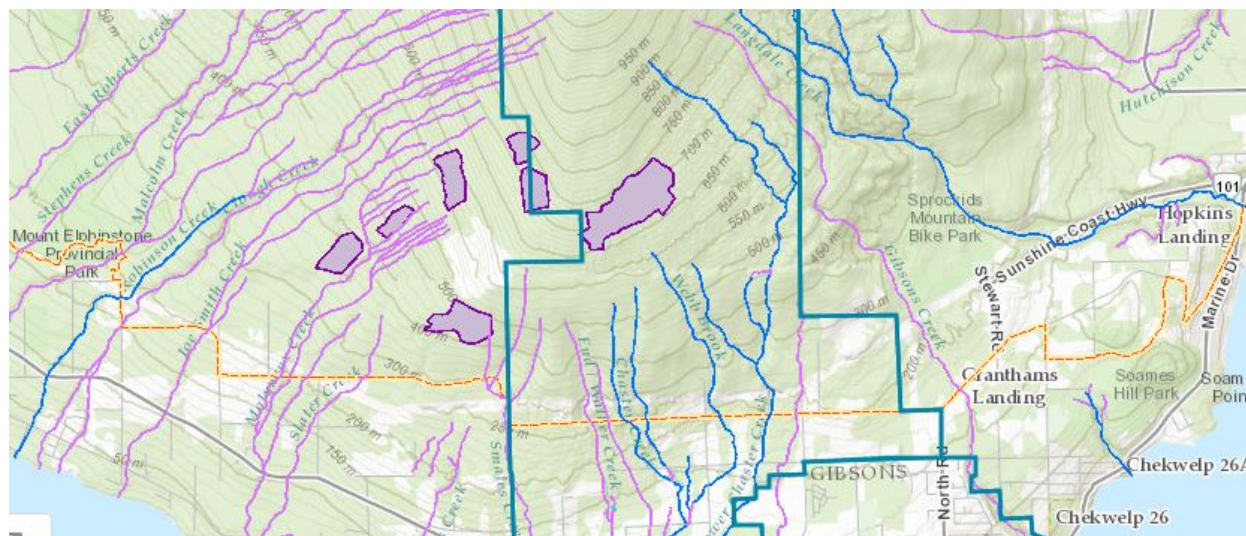


Figure 9. Suncoaster Trail Phase 2, proposed route on Mount Elphinstone (orange dotted line)

Cut blocks and deforestation can result in erosion, increased sedimentation, land movement and changes to drainage and surface flow patterns. Conversely, recreational trails like the Suncoaster Trail, are engineered and constructed to promote natural surface flow patterns. This is achieved through the application of physical design features in the trail tread, or trail surface itself. Principles like proper out-slope, maximum sustainable trail grade and design elements like grade reversals are used to maintain natural surface flow of water where recreational trails are constructed. The intent behind this engineering is to ensure trail asset longevity, promote unobtrusive recreational access and assist with future ease-of-maintenance.

Harvest plans for the Elphinstone area indicate prospective blocks upslope of many sections of the proposed Suncoaster Phase 2 Trail. Significant upstream landscape changes could alter surface flow and sedimentation patterns that impact recreational trail infrastructure. This could necessitate alterations to the planned trail routes (not yet developed).

It is recommended that BCTS work with SCRD to mitigate trail impacts for Suncoaster Phase 1 and that BCTS and SCRD work together to avoid impacts to Suncoaster Phase 2.

SCRD will maintain dialogue with representative regional trail stewardship organizations, like the Sunshine Coast Trails Society (SCTS) and the Coast Mountain Bike Trail Association (CMBTA), who are also working directly with BCTS.

### *Organization and Intergovernmental Implications*

The SCRD and BCTS signed a communication protocol on June 2, 2014. The protocol ensures that BCTS provides timely information about its operational plans and that the SCRD can provide comments back. Each successive year builds on previous years' plans as new field survey information is collected and stakeholder information is considered.

Staff will continue to work cooperatively with BCTS to identify future opportunities for community consultation.

The proposed cut blocks on Mount Elphinstone are likely to have implications for Town of Gibsons as a downstream land manager and water service provider.

SCRD's process for review of BCTS Operating Plans is to refer them to APCs and NRAC. In many years, advisory committee comments follow the submission of Board-directed responses. This is facilitated through a second staff report/set of Board directives. For 2020, staff were prepared to have APCs consider the Operating Plan at their March meetings. Due to COVID-19 disruptions and desire to protect volunteers and the community, March meetings were cancelled. Staff are currently seeking a method to support APCs to have virtual meetings and have also enquired with BCTS about extensions. Comments from advisory committees can be forward to BCTS once received.

### *Timeline for next steps or estimated completion date*

As per the Communication Protocol, the SCRD has 90 days to comment. The deadline for referral comments from SCRD is April 24, 2020.

Advisory Planning Commissions were scheduled to review the staff report in advance of the Planning and Community Development meeting. Advisory committee meetings have since been canceled due to the COVID-19 emergency. When APC meetings are reinitiated, the report will be referred to APCs and comments will be forwarded to BCTS.

### *Communications Strategy*

BCTS is responsible for consultation related to the Operations Plan. SCRD reviews and in turn refers to Advisory committees for comment in advance of responding to the BCTS referral.

## **STRATEGIC PLAN AND RELATED POLICIES**

Responding to BCTS's 2020-2024 Operating Plan calls on all of the pillars SCRD's 2019-2023 Strategic plan: climate resilience, advocacy, infrastructure X and regional collaboration. A multidisciplinary, systems-thinking approach is required to address the concerns described in this report.

## **Conclusion**

The SCRD has the opportunity to comment on the 2020-2024 Operating Plan referral from BCTS. Technical review focused on the proposed cut blocks on Mount Elphinstone and

highlights concerns relating to groundwater protection for community drinking water supply and stormwater management. Comments regarding Suncoaster Trail impacts are also included.

As per the Communications Protocol, SCRD will respond by April, 24 2020. Advisory committee comments will be shared with BCTS when available.

#### Attachments

Attachment A – 2020 – 2024 BCTS Operations Plan Referral

Attachment B – Excel Sheet Summary of Cutblocks Proposed in Operations Plan

Reviewed by:			
Manager	X- D. Pady	Finance	
GM	X- I. Hall X- R. Rosenboom	Legislative	
CAO	X- D. McKinley	Other	





File:18046-40/DSC/03-Annual Op Plans/2020

January 27<sup>th</sup>, 2020

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V0N 3A1

*Sent via Email:* [Julie.Clark@scrd.bc.ca](mailto:Julie.Clark@scrd.bc.ca)

## **Re: BC Timber Sales Sunshine Coast 2020-2024 Operational Plan**

Dear Board Members:

BC Timber Sales' (BCTS) Sunshine Coast 2020-2024 Operating Plan is now available. We are seeking comments from stakeholders within the Sunshine Coast Resource District (SCRD) as part of BCTS' information sharing process with the SCRD.

BCTS plays an integral role in the implementation of government's Forestry Revitalization Plan and supports Ministry of Forests Lands and Natural Resource Operations and Rural Development's (FLNRORD) goal of providing British Columbians with sustainable benefits from the commercial use of public forests. High-quality forest and environmental management practices are integral to the BCTS mandate and the way it conducts business.

We are seeking comments specific to newly proposed operations in the 2020-2024 Operating Plan. The Operating Plan maps display planned cutblocks, road locations and ancillary log handling sites. Cut-blocks are illustrated with a solid colour that corresponds to a planned year of harvest. The planned year of harvest is an approximation and subject to change to allow for scheduling flexibility. Cut-blocks that have appeared on previous BCTS operational plans are shown with a solid border. New (proposed) cut-blocks are shown with a dashed border, these are what we're soliciting comments on so that we can address your comments early in the planning process. The gross area is mapped for all cutblocks. The gross area includes Wildlife Tree Retention Areas (WTRAs), riparian reserves, and other buffers or reserves that may be required depending on the site. Site specific comments, such as trail locations or concerns with potential impacts to identified scenic areas, can help BCTS relate your comments to our operations so we are better able to discuss mitigation strategies that might be employed to the values you identify.

Page 1 of 2

For this information sharing process, spatial data (kmz and shapefiles) and maps are available here: <https://www2.gov.bc.ca/gov/content/industry/forestry/bc-timber-sales/fsp/sunshine-coast>. You can also find our sales schedule, which is updated quarterly, available here: [https://www.for.gov.bc.ca/ftp/tch/external!/publish/sales\\_schedule/](https://www.for.gov.bc.ca/ftp/tch/external!/publish/sales_schedule/).

We are organizing an enhanced public engagement process for Timber Sale Licence (TSL) A91376, located north of Reed Rd. The process will include the area identified on the Mount Elphinstone map as a green polygon labeled “Area of Enhanced Public Engagement”. This is a multi-step process which we would like your group to participate in. I will be in touch regarding a time and date for us to meet.

Please contact me if you require further information or have any questions. I can be reached at [Amanda.Girard@gov.bc.ca](mailto:Amanda.Girard@gov.bc.ca) or (778) 572-1800. Please provide any comments you might have concerning our Operational Plan by **April 27<sup>th</sup>, 2020**. Thank you for your time.

Yours truly,



Amanda Girard, MRM  
Planning Forester  
BC Timber Sales  
Chinook Business Area

cc: [Ian.Hall@scrd.ca](mailto:Ian.Hall@scrd.ca); [Dave.Pady@scrd.ca](mailto:Dave.Pady@scrd.ca)

Enclosure(s): BCTS Sunshine Coast Operating Plan Data Table for the SCRD

BCTS Operating Plan Maps included:

Brittain East  
Brittain West  
Granville  
Haslam North  
Homfray  
Lois South  
McNair Rainy  
Mount Elphinstone  
Mount Pearkes  
North Lake  
Sechelt North  
Sechelt South  
Theodosia South  
Redonda

BC Timber Sales, Chinook Business Area, Powell River: Sunshine Coast 2020-2024 Operating Plan Summary of blocks in SCRD

TSL	Block ID	Location	Operating Plan Map	Planned Harvest Date	Originally Referred	Block State	Gross Area (ha)	Cruise Volume (m3)	Age Class	Species Composition (%)
TA0023	J011B46H	Crabapple	Brittain East	2020	2018	Development Ongoing	37.2	25,926	81-100	Fd32Cw31Hw26Mb8Dr3
TA0023	J011B4D4	Crabapple	Brittain East	2020	2018	Development Ongoing	8.6	10,240	81-100	Hw50Cw31FD17Dr2
TA0049	G053C4I8	Rainy River	McNair Rainy	2020	2017	Development Ongoing	19.3	15,655	81-100	Hw73Cw15Fd2Mb1
TA0049	G053C4J6	Rainy River	McNair Rainy	2020	2017	Development Ongoing	24.2	14,748	61-80	Hw57Cw22Ba17Mb1Dr1
TA0049	G053C4I7	Rainy River	McNair Rainy	2020	2017	Development Ongoing	29.4	24,512	61-80	Cw45Hw41Fd7Ba3Dr3
TA0049	G053B4S1	Rainy River	McNair Rainy	2020	2019	Development Ongoing	39.4	30,264	61-80	Hw82Cw15Fd1Dr1
TA0049	G053B4S3	Rainy River	McNair Rainy	2020	2019	Development Ongoing	27.5	23,658	61-80	Hw71Cw24Fd4
TA0333	EGG1	Egmont	North Lake	2020	2019	Development Ongoing	10.0	4,453	81-100	Fd90Hw10
TA0333	EGG2	Egmont	North Lake	2020	2019	Development Ongoing	17.7	3,589	61-80	Hw50Cw30Fd20
TA0333	EGG3	Egmont	North Lake	2020	2019	Development Ongoing	3.3	1,080	61-80	Fd40Cw30Hw30
TA0333	EGG4	Egmont	North Lake	2020	2019	Development Ongoing	2.2	987	101-120	Hw40Fd30Dr20Cw10
TA0333	EGG5	Egmont	North Lake	2020	2019	Development Ongoing	5.0	2,228	41-60	Fd50Cw30Hw20
TA0333	EGG6	Egmont	North Lake	2020	2019	Development Ongoing	9.3	2,665	101-120	Hw40Cw30Fd25
TA0333	EGG7	Egmont	North Lake	2020	2019	Development Ongoing	7.6	2,437	101-120	Fd40Hw30Dr20Cw10
TA0333	EGG8	Egmont	North Lake	2020	2019	Development Ongoing	5.7	1,952	121-140	Fd50Hw30Cw20
TA0333	EGG9	Egmont	North Lake	2020	2019	Development Ongoing	5.6	1,966	101-120	Hw40Fd30Cw10Dr10
TA0333	EGG23	Egmont	North Lake	2020	2019	Development Ongoing	17.5	8,293	61-80	Fd60Hw20Dr10Cw10
TA0334	EGG13	Egmont	North Lake	2020	2019	Development Ongoing	3.0	1,500	41-60	Hw40Fd30Cw20Dr10
TA0334	EGG14	Egmont	North Lake	2020	2019	Development Ongoing	1.4	840	251+	Fd90Cw10
TA0334	EGG15	Egmont	North Lake	2020	2019	Development Ongoing	3.0	1,800	41-60	Fd60Hw20Cw10
TA0334	EGG16	Egmont	North Lake	2020	2019	Development Ongoing	8.9	4,129	101-120	Fd80Cw10Hw10
TA0334	EGG17	Egmont	North Lake	2020	2019	Development Ongoing	4.6	2,900	41-60	Fd80Cw10Hw10
TA0334	EGG18	Egmont	North Lake	2020	2019	Development Ongoing	16.2	6,480	61-80	Fd80Cw10Hw10
TA0334	EGG22	Egmont	North Lake	2020	2019	Development Ongoing	13.1	5,240	41-60	Fd60Dr20Cw10Hw10
A87126	G043DK043	Dakota Ridge	Mount Elphinstone	2021	2007	Development Ongoing	5.8	1,945	251+	Yc46Hw37Ba17
A87126	G043DK042	Dakota Ridge	Mount Elphinstone	2021	2007	Development Ongoing	8.5	4,934	251+	Hw43Ba28Yc16Cw11
A87126	G043DK044B	Dakota Ridge	Mount Elphinstone	2021	2010	Development Ongoing	3.6	2,082	251+	Ba59Hw30Yc9
A87126	G043DK044	Dakota Ridge	Mount Elphinstone	2021	2007	Development Ongoing	45.7	16,776	251+	Hw42Ba40Yc17
A91376	G043C3ZD	Elphinstone	Mount Elphinstone	2021	2013	Development Ongoing	24.2	29,584	81-100	Fd90Cw4Hw3Dr2
TA0035	K010B46P	Brittain West	Brittain West	2021	2017	Development Ongoing	21.3	11,868	61-80	Hw50Fd38Cw10Dr1
TA0035	K010B46R	Brittain West	Brittain West	2021	2017	Development Ongoing	21.9	6,390	61-80	Fd58Cw23Hw15Dr3Mb1
TA0035	K010B46Q	Brittain West	Brittain West	2021	2017	Development Ongoing	46.1	22,546	61-80	Fd40Hw31Cw19Dr9Mb1
TA0035	K010B46S	Brittain West	Brittain West	2021	2017	Development Ongoing	8.9	4,011	61-80	Fd46Hw25Cw19Mb10
TA0035	K010B46T	Brittain West	Brittain West	2021	2017	Development Ongoing	43.5	23,328	61-80	Fd48Hw28Dr12Cw9Mb3
TA0335	EGG11	Egmont	North Lake	2021	2019	Development Ongoing	8.8	3,920	81-100	Fd60Hw30Cw10
TA0335	EGG19	Egmont	North Lake	2021	2019	Development Ongoing	11.2	4,480	41-60	Fd40Hw40Cw10Dr10
TA0335	EGG21	Egmont	North Lake	2021	2019	Development Ongoing	6.1	3,011	81-100	Fd61Hw29Cw10
TA0335	EGG10	Egmont	North Lake	2021	2019	Development Ongoing	4.4	1,760	101-120	Fd60Hw30Cw10
A94817	G043C3ZP	Elphinstone	Mount Elphinstone	2022	2016	Development Ongoing	32.4	7,000	81-100	Hw70Fd15Cw15
TA0047	F090B4D7	Syren Point	Granville	2022	2018	Development Ongoing	29.3	7,000	61-80	Hw45Fd35Dr10
TA0047	F090B4D8	Syren Point	Granville	2022	2018	Development Ongoing	38.4	15,000	61-81	Fd50Hw40Cw10
TA0045	G053C39R	Thornbrough Channel	McNair Rainy	2023	2019	Development Ongoing	41.0	14,000	61-80	Fd62Hw20Cw18
TA0045	G053C39S	Thornbrough Channel	McNair Rainy	2023	2019	Development Ongoing	15.9	6,500	141-250	Fd80Hw13Cw7
TA0045	G053B4DP	Thornbrough Channel	McNair Rainy	2023	2019	Development Ongoing	43.6	20,000	121-140	Fd65Cw20Hw15
TA0045	G053B4DQ	McNab Creek	McNair Rainy	2023	2018	Development Ongoing	21.6	8,500	81-100	Fd60Hw20Cw15Dr3Ba2
TA0545	G051B4DG	Sechelt	Sechelt South	2023	2019	Development Ongoing	36.8	14,000	81-100	Fd60Hw30Cw7Pl3
TA0525	G081B4QW	Graville Bay	Granville	2024	2019	Development Ongoing	11.3	6,000	81-100	Fd50Hw35Cw15
TA0525	G081B4QY	Graville Bay	Granville	2024	2019	Development Ongoing	10.4	5,000	101-120	Fd50Hw35Cw15
TA0525	G081B4TP	Freil Lake	Granville	2024	2019	Development Ongoing	14.2	7,000	101-120	Fd60Hw40
TA1070	K010B473	Brittain River	Brittain West	2024	2017	Development Ongoing	22.6	13,000	41-60	Hw50Dr20Cw16Ba4
TA1070	K010B46V	Brittain River	Brittain West	2024	2019	Development Ongoing	14.6	8,000	61-80	Fd50Hw20Dr20Cw10
A95814	G053C42W RoW	Dakota Creek	McNair Rainy	2020	2018	Engineering Complete	1.5	1,069	141-250	Hw80Ba11Cw6Yc3
TA0020	F070B4DH	Bargain Bay	Sechelt North	2020	2018	Engineering Complete	14.1	8,146	81-100	Fd53Cw39Hw6Dr1
TA0020	G061B4NJ	Bargain Bay	Sechelt North	2020	2019	Engineering Complete	25.0	11,038	81-100	Fd42Hw29Cw25Dr5
TA0021	G042C4F8	Elphinstone	Mount Elphinstone	2020	2016	Engineering Complete	30.1	23,724	61-80	Hw62Cw28Ba5Fd4
TA0038	J012C3FN	Deserted Bay	Mount Peakies	2020	2016	Engineering Complete	29.2	29,009	81-100	Fd46Cw44Hw7Dr2Mb1
A92904	G053C42W	Dakota Creek	McNair Rainy	2021	2015	Engineering Complete	41.8	27,785	141-250	Hw64Fd13Cw11Ba11Yc1
A92904	G053C42V	Dakota Creek	McNair Rainy	2021	2015	Engineering Complete	22.7	20,149	81-100	Hw56Ba37Cw3Fd3Yc1
A92904	G053C42X	McNair Creek	McNair Rainy	2021	2015	Engineering Complete	35.0	20,649	141-250	Hw49Ba26Yc24Pw1
TA0037	G081B4DU	Graville Bay	Granville	2021	2018	Engineering Complete	29.0	20,943	81-100	Hw38Fd29Cw26Dr5Mb2
TA0037	G081B4DV	Graville Bay	Granville	2021	2018	Engineering Complete	19.1	14,483	101-120	Fd41Cw32Hw25Dr2
TA0037	F090B4DW	Graville Bay	Granville	2021	2018	Engineering Complete	3.5	1,720	81-100	Cw51Fd43Hw6
TA0521	G043B4P2	Elphinstone	Mount Elphinstone	2021	-	Proposed	7.2	6,000	81-100	Fd60Cw25Hw15
TA0521	G043B4P8	Elphinstone	Mount Elphinstone	2021	-	Proposed	11.2	11,000	81-100	Fd90Cw5Hw5
TA0528	G053C4J5	Rainy River	McNair Rainy	2021	-	Proposed	21.8	9,000	61-80	Hw65Cw20Ba10Fd5
TA0528	RAIN004	Rainy River	McNair Rainy	2021	-	Proposed	35.3	13,000	61-80	Hw60Cw28Fd7Ba5
TA0528	RAIN005	Rainy River	McNair Rainy	2021	-	Proposed	41.4	13,000	61-80	Hw63Cw25Fd7Ba5
A94817	G043B4SG	Elphinstone	Mount Elphinstone	2022	-	Proposed	15.5	7,500	61-80	Hw50Fd17Cw15Ba10Yc5Dr3
TA0048	G043B4PE	Elphinstone	Mount Elphinstone	2022	-	Proposed	11.5	9,000	61-80	Fd80Cw10Hw10
TA0048	G043C3ZH	Elphinstone	Mount Elphinstone	2022	-	Proposed	14.0	6,000	61-80	Hw60Cw20Fd20
TA0045	G053C4JB	Thornbrough Channel	McNair Rainy	2023	-	Proposed	15.2	7,823	81-100	Fd86Hw14
TA0519	G043B4NV	Elphinstone	Mount Elphinstone	2023	-	Proposed	26.2	16,000	61-80	-
TA1070	K010B46X	Brittain River	Brittain West	2024	-	Proposed	18.8	13,800	61-80	Fd40Hw30Cw20Dr10
TA1070	K010B470	Brittain River	Brittain West	2024	-	Proposed	31.3	15,000	61-80	Fd50Hw30Cw10Dr10
TA0525	GRAN001	Graville Bay	Granville	2024	-	Proposed	17.8	7,000	61-80	Fd55Hw35Cw10
TA1125	McNA001	McNab Creek	McNair Rainy	2024	-	Proposed	7.0	4,000	61-80	Hw65Fd25Cw10
TA0520	G043B4NN	Elphinstone	Mount Elphinstone	2024	-	Proposed	30.4	14,500	61-80	Hw60Cw15Fd13Ba12
TA0526	G042B4RC	Chapman Creek	Mount Elphinstone	2024	-	Proposed	19.4	8,000	61-80	Cw50Hw40Ba10
TA0526	G052B4R8	Chapman Creek	Mount Elphinstone	2024	-	Proposed	13.6	6,000	61-80	Fd65Hw25Cw10

Species Composition example: Cw45Fd40Hw15 means the stand is estimated to be 45% western redcedar, 40% Douglas fir, and 15% western hemlock.

BOX 15  
MADEIRA PARK, BC  
V0N 2H0  
board@phara.ca

# Pender Harbour and Area Residents Association



our communities association

MASTER FILE COPY

March 11, 2020

**RE: Proposed name change: Madeira Park to salalus**

**Reference:** Provincial Government letter, Provincial Toponymist 23 Jan 2020, file# 10280-60 (92G/05,92F/09).

**To:** Lori Pratt, Chair, SCRD

Dear Lori Pratt:

We are writing on behalf of the Pender Harbour and Area Residents Association (PHARA) and the Pender Harbour and Area Chamber of Commerce regarding the proposed name change of our community from Madeira Park to salalus. We understand this proposal has been initiated as part of the Foundation Agreement (2018) between the Provincial Government and the shíshálh Nation. One of the major tenets of this agreement is the requirement to consult with stakeholders. For this reason, we are excited to see the Province and the SCRD requesting our input. Reconciliation can only proceed in a favourable light if all stakeholders are included in deliberations on matters of mutual concern. This proposed name change is being opposed in its present format for a number of reasons.

One cannot deny that shíshálh Nation people lived here before non-Indigenous people. However, there is also a newer history of the land, one that began with indigenous and non-Indigenous settlement and that too deserves recognition. For both Indigenous and non-Indigenous people who live in the area, the name Madeira Park holds a much more significant heritage value than salalus.

Madeira Park was named after a well-known family led by Joe Gonsalves who was originally from Madeira, Portugal. Gonsalves, who married Susan Harris, an Indigenous woman, was one of the first Europeans to settle in the area in 1904 and became a very well-respected business owner. He purchased most of what is now called Madeira Park. When the federal government

requested a name for the community for its postal service, Gonsalves' youngest daughter, Theresa, told them to call it Madeira Park. The name honours the many accomplishments of Gonsalves and his mixed-race family. Changing the name would be disrespectful to those descendants of Gonsalves who live here and who consider it part of their identity. A number of these descendants and a strong majority of those who live here have made it clear that they are strongly opposed to a name change. We believe it should be up to the people who built the community of Madeira Park and who live here to decide to keep or change its name.

The shíshálh Nation has a strong case for restoring some of its traditional names, but this can be done while still respecting the modern history of established communities. We understand Madeira Park was not as historically important to the shíshálh as the winter gatherings were across the harbour in Garden Bay. Consequently, there appears to be no historic shíshálh name for Madeira Park and we are told that salalus refers to a narrow canoe pass in the area.

We anticipate strong community support if the Skardon Islands or other agreed-upon geographical features were given traditional shíshálh names. As noted, if we'd had a conversation before this, then we could have come up with something acceptable to all of us.

Changing the name of a long-established community is not a simple matter. If adopted in its current form it would subject its residents and government to enormous hardship, loss of identity (branding) and cost. The name Madeira Park will no longer appear on maps. Businesses and residents would be forced to change their address and personal identification, banking information, credit cards and all government documentation including passports. The Federal post office names would have to be changed. All of this would be costly to the Federal, Provincial and local governments as well as each individual resident.

As stated previously, we are opposed to the name change as proposed. We are looking forward to undertaking this process of consultation with all parties: the Province, the shíshálh Nation, the SCRD and local community representatives while developing a mutually acceptable solution to a proposal that could become a setback in the reconciliation movement we are trying so desperately to achieve.

Sincerely yours,



Peter Robson  
President, PHARA



Dave Milligan  
President, Pender Harbour and Area Chamber of Commerce

Cc; Warren Paull, Chief, SIB; Leonard Lee, SCRD Area A Director; Chair, Area A Advisory Planning Commission; Carla Jack, Geographical Names Office

BOX 15  
MADEIRA PARK, BC  
V0N 2H0  
board@phara.ca

# Pender Harbour and Area Residents Association



our communities association

MASTER FILE COPY

March 11, 2020

**RE: Proposed dual language signs for portions of the Sunshine Coast**

**Reference:** from email letter to SCRD, no file #, 9 Jan 2020 from Elana Farmer, Associate District Manager, Ministry of Transportation and Infrastructure

**To:** Lori Pratt, Chair, SCRD

Dear Lori Pratt:

On behalf of both the Pender Harbour and Area Residents Association (PHARA) and the Pender Harbour and Area Chamber of Commerce, we are writing to share our associations' concerns with the total lack of process and consultation that has taken place regarding dual language signs along Highway 101.

As per the Foundation Agreement (2018) between the shíshálh Nation and the Provincial Government, local stakeholders and governments that may be impacted by proposed changes in land use and other significant issues are to be consulted prior to decisions being finalized. Local government (SCRD) and local community stakeholder groups such as ours, were clearly not consulted in this instance. It was only after the media broke the news with photos of the new sign layouts that we were made aware of this as what appears to be a "fait accompli," reinforced by the email letter referenced above.

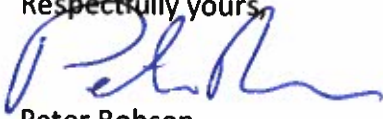
We have not been told who initiated the new signs nor who decided their format, merely that they were apparently already fabricated and a deadline set for their installation.

Our concerns include sign formats differing as the travelling public transits Squamish, shíshálh and Tla'amin traditional territories as well as the missed opportunity to demonstrate appropriate consultation during the planning and implementation of this important reconciliation initiative. To say we are disappointed would be an understatement. Decisions

such as this will only hinder efforts at reconciliation with our neighbouring indigenous communities.

Due to this lack of consultation, we are requesting that the process to have the signs installed be put on hold until appropriate discussions can be initiated with all affected parties.

Respectfully yours,



Peter Robson

President, Pender Harbour and Area Residents Association



Dave Milligan

President, Pender Harbour and Area Chamber of Commerce

Cc; Chief Warren Paull, SIB; Leonard Lee, Director Area A SCRD; Chair, Area Advisory Planning Commission, Elana Farmer, Associate District Manager, MOTI



---

**Subject:** RE: NOTICE OF COMMENT PERIOD EXTENSION

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**From:** Geographical Names FLNR:EX [<mailto:Geographical.Names@gov.bc.ca>]

**Sent:** Thursday, March 26, 2020 2:32 PM

**To:** SCR D General Inquiries <[info@scrd.ca](mailto:info@scrd.ca)>

**Cc:** Jack, Carla FLNR:EX <[Carla.Jack@gov.bc.ca](mailto:Carla.Jack@gov.bc.ca)>

**Subject:** UPDATE: For comment 3 names

**RE: NOTICE OF COMMENT PERIOD EXTENSION**

Dear Chair and Directors:

I am writing to follow up on my letter dated 23 January 2020 (attached) regarding the place name proposals in the shíshálh swiya (world, birthplace, lands, "Territory")/Sunshine Coast area.

In light of current events relating to COVID-19, the BC Geographical Names Office and shíshálh Nation are extending the comment period from 23 April to **28 August 2020**. This date may be reassessed again due to the uncertainty of the next few months. We acknowledge under the current circumstances, health, safety, and precautionary measures are the priority of all British Columbians.

For more information about the naming proposals and location of the shíshálh names please refer to the enclosed copy of the letter and map. Please feel free to provide your comments in any format.

Please note: adoption of these names would not prejudice legitimate claims to the land.

Your response before 28 August 2020 would be appreciated, and please don't hesitate to be in touch with any questions or concerns.

Kind regards,  
Carla



**BC Geographical Names Office | Heritage Branch**

Ministry of Forests, Lands, Natural Resource Operations and Rural Development

[Geographical.Names@gov.bc.ca](mailto:Geographical.Names@gov.bc.ca)

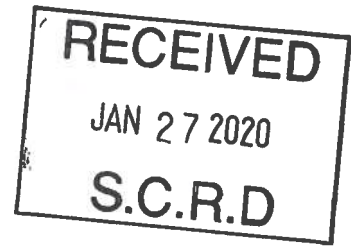
<http://apps.gov.bc.ca/pub/bcgnws/>

[www.gov.bc.ca/bcheritage](http://www.gov.bc.ca/bcheritage)

*The Geographical Names Office respectfully acknowledges that it is on the territory of the Lekwungen-speaking peoples.*

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This email was scanned by Bitdefender



January 23, 2020

File: 10280-60 (92G/05,  
92F/09)

MASTER FILE COPY

Chair and Board  
Sunshine Coast Regional District  
1975 Field Road  
Sechelt, BC V0N 3A1

Dear Chair and Board:

The BC Geographical Names Office has received proposals from shíshálh Nation to change or adopt names for several geographical features in the shíshálh swiya/Sunshine Coast Area. At this time, we are inviting comments on three proposed names as detailed in Appendix A and shown on the attached map. For additional information and audio recordings of the names visit their name records on the BC Geographical Names Web App.

These features are within or forms a portion of the boundary of the shíshálh swiya and traditional territory of several other First Nations and is within or near the border of local governments, so it is important to ascertain a) if there are other known traditional names for these features, and b) that the proposed names reflect the heritage values in the area.

Before considering adoption of these names, may I have your advice and comments? In particular, is there any reason why these names would not be appropriate for these features?

Adoption of these names would not prejudice legitimate claims to the land.

Thank you in advance for your comments. Your response before 23 April 2020 would be appreciated.

Kind regards,

Carla Jack  
Provincial Toponymist  
Carla.Jack@gov.bc.ca  
778 698-4183

Enclosure

## Appendix A: Proposed Names

1. Change the name of **Madeira Park** to “**salalus**” for a community on the SE side of Pender Harbour.
  - “**salalus**” is the she shashishalhem name for this place, refers to the entrance to the channel/canoe pass, harvesting/fishing sites and village located at and near what is now Sechelt Band Land 20, Madeira Park. (Advice from the shíshálh Nation Stewardship and Territorial Land Management Division, 2019).
  - The centre point of this place is located at: 49.619444, -124.022778.
  - Name record: <http://apps.gov.bc.ca/pub/bcgnws/names/73701.html>
2. Change the name of **Wilson Creek** (community) to “**ts'ukw'um**” for a community on the E side of the Strait of Georgia, at Mission Point.
  - “**ts'ukw'um**” is the she shashishalhem name for this place, it is an important shíshálh Nation village site. Ts'ukw'um's exact meaning/origin is not known. (Advice form the shíshálh Nation Stewardship and Territorial Land Management Division, 2019).
  - The centre point of this place is located at: 49.448056, -123.724722.
  - Name record: <http://apps.gov.bc.ca/pub/bcgnws/names/73722.html>
3. Change the name of **Wilson Creek** to “**ts'ukw'um**” for a creek that flows SW into the Strait of Georgia.
  - “**ts'ukw'um**” is the she shashishalhem name for this creek and its surrounding area, an important shíshálh Nation village site was located on the creek. Ts'ukw'um's exact meaning/origin is not known. (Advice form the shíshálh Nation Stewardship and Territorial Land Management Division, 2019).
  - The mouth of this creek is located at: 49.438333, -123.709722.
  - Name record: <http://apps.gov.bc.ca/pub/bcgnws/names/73741.html>

cc: BC Parks  
Cowichan Tribes  
District of Sechelt  
Halalt First Nation  
Hydrographic Service  
Lake Cowichan First Nation  
Lyackson First Nation

Penelakut Tribe  
qathet Regional District  
Rec Sites and Trails BC  
Stz'uminus First Nation  
Sunshine Coast Search and Rescue  
Water Authorization



## BC Geographical Names

### *Proposed Names*

**Proposed Name:** salalus

**Current Name:** Madeira  
Park (community)

**Proposed Name:** ts'ukw'um

**Current Name:** Wilson  
Creek (community)

**Proposed Name:** ts'ukw'um

**Current Name:** Wilson  
Creek

0 5.08 10.16 km

1: 250,000

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Datum: NAD83  
Projection: WGS\_1984\_Web\_Mercator\_Auxiliary  
\_Sphere

### Key Map of British Columbia

